

## SUMMARY OF PROPOSED LEGISLATION

Tracking No. 0256-24

DATE: November 26, 2024

RE: AN ACTION RELATING TO THE HEALTH, EDUCATION, AND HUMAN SERVICES COMMITTEE, THE BUDGET AND FINANCE COMMITTEE, AND THE NAABIK'ÍYÁTI' COMMITTEE; APPROVING A CONTRACT BETWEEN THE NAVAJO NATION AND THE U.S. DEPARTMENT OF INTERIOR PURSUANT TO 25 U.S.C. §5301 *ET SEQ.* (P.L. 93-638, AS AMENDED) FOR THE OFFICE OF VITAL RECORDS UNDER THE NAVAJO NATION DIVISION OF HUMAN RESOURCES, BEGINNING JANUARY 1, 2025 AND ENDING DECEMBER 31, 2025

### PURPOSE OF THIS LEGISLATION:

to approve a ISDEAA/P.L. 638 contract and related documents for federal funding for the Office of Vital Records.


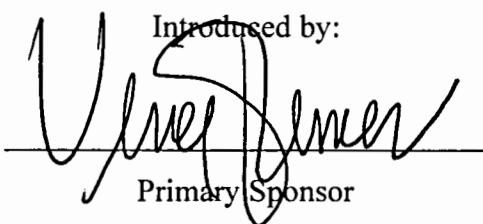

### FINAL AUTHORITY and VOTE REQUIREMENT:

The Naabik'íyáti Committee has final authority. A simple majority vote is required.

5-DAY BILL HOLD PERIOD Al Miki III  
Website Posting Time/Date 4:47 PM 11-26-24  
Posting End Date: 12/01/24  
Eligible for Action: 12/02/24

Health Education & Human Services Committee  
Thence  
Budget & Finance Committee  
Thence  
Naabik'iyáti' Committee

PROPOSED STANDING COMMITTEE RESOLUTION  
25<sup>th</sup> NAVAJO NATION COUNCIL - Second Year, 2024

Introduced by:  
  
  
Primary Sponsor  
  
Tracking No. 0256-24

**AN ACTION**  
**RELATING TO THE HEALTH, EDUCATION, AND HUMAN SERVICES**  
**COMMITTEE, THE BUDGET AND FINANCE COMMITTEE, AND THE**  
**NAABIK'ÍYÁTI' COMMITTEE; APPROVING A CONTRACT BETWEEN THE**  
**NAVAJO NATION AND THE U.S. DEPARTMENT OF INTERIOR PURSUANT**  
**TO 25 U.S.C. §5301 ET SEQ. (P.L. 93-638, AS AMENDED) FOR THE OFFICE OF**  
**VITAL RECORDS UNDER THE NAVAJO NATION DIVISION OF HUMAN**  
**RESOURCES, BEGINNING JANUARY 1, 2025 AND ENDING DECEMBER 31, 2025**

**BE IT ENACTED:**

**SECTION ONE. AUTHORITY**

- A. The Health, Education, and Human Services Committee is a standing committee of the Navajo Nation Council with oversight authority over matters involving general governmental services. 2 N.N.C. §401(C)(1).
- B. The Budget and Finance Committee is a standing committee of the Navajo Nation Council authorized to approve and accept contracts from federal authorities upon the recommendation of the oversight committee for the program requesting approval of the contract. 2 N.N.C. §301(B)(15).
- C. The Naabik'iyáti Committee is a standing committee of the Navajo Nation Council authorized to give final approval for contracts between the Navajo Nation and the United

1 States Department of Interior for implementation of the Indian Self-Determination and  
2 Education Assistance Act, 25 U.S.C. §5301 *et seq.* (P.L. 93-638, as amended). 2 N.N.C.  
3 §701(A)(11).  
4

## 5 **SECTION TWO. FINDINGS**

6 A. The Indian Self-Determination and Education Assistance Act, codified at 25 U.S.C. §5301  
7 *et seq.* (Public Law 93-638, as amended) (“ISDEAA”) was enacted by the U.S. Congress in  
8 1975 as a comprehensive means of providing recurring federal funding for Indian Nations to  
9 act as true sovereigns in carrying out their own governmental functions and providing their  
10 own governmental services for the general welfare of their enrolled members, their  
11 communities, and the general public within Indian Country.

12 B. The Navajo Nation’s Office of Vital Records provides important and critical government  
13 services to the Navajo People and our relatives regarding tribal enrollment, records  
14 preservation and archiving, and related matters.

15 C. The Navajo Nation finds it in the best interests of the Navajo Nation and the Navajo People  
16 to enter into a proposed ISDEAA Contract with the U.S. Department of Interior, including  
17 the related “Annual Funding Agreement” and “Scope of Work” for the continuing operations  
18 of the Office of Vital Records under the Navajo Nation Division of Human Resources. The  
19 ISDEAA Contract and related documents are attached hereto as **EXHIBIT A**.

20 D. Pursuant to this contract, the U.S. Department of Interior will fund the continuing operations  
21 of the Office of Vital Records for a one-year period, beginning January 1, 2025 and ending  
22 December 31, 2025.

23 E. The ISDEAA Contract and related documents have been reviewed and deemed sufficient via  
24 the Navajo Nation’s “Section 164 Review Form” (Document No. 023160), attached hereto  
25 as **EXHIBIT B**.

## 26 27 **SECTION THREE. APPROVAL**

28 A. The Navajo Nation hereby approves the ISDEAA Contract, the related Annual Funding  
29 Agreement, and the Scope of Work, all attached hereto as **EXHIBIT A**, between the Navajo  
30 Nation and the United States Department of Interior pursuant to 25 U.S.C. §5301 *et seq.* (P.L.

1 93-638, as amended) for a five-year term beginning January 1, 2025 and ending December  
2 31, 2025, for the continuing operations of the Office of Vital Records under the Navajo  
3 Nation Division of Human Resources.

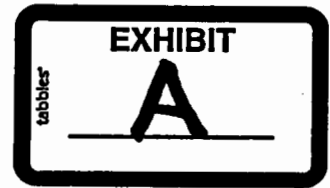
4 B. The Navajo Nation hereby authorizes the Navajo Nation President, or his duly authorized  
5 designee or successor, to execute the Contract and related documents attached hereto as  
6 **EXHIBIT A.**

7  
8 **SECTION FOUR. EFFECTIVE DATE**

9 This Action shall be effective as provided in 2 N.N.C. §701(A)(11) and 2 N.N.C. §221(C).

10  
11 **SECTION FIVE. SAVING CLAUSE**

12 If any part of this Action is determined invalid by the Navajo Nation Supreme Court, or by a  
13 District Court of the Navajo Nation without appeal to the Navajo Nation Supreme Court, the  
14 remainder of this Action shall be the law of the Navajo Nation.



AGREEMENT BETWEEN THE SECRETARY  
OF THE DEPARTMENT OF THE INTERIOR  
AND THE NAVAJO NATION

**A. Authority and Purpose**

**1. Authority**

This agreement, denoted a Self-Determination Contract (referred to in this agreement as the "Contract"), is entered into by the Secretary of the Interior or the Secretary of Health and Human Services (referred to in this agreement as the "Secretary"), for and on behalf of the United States pursuant to Title I of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5301, et seq.) and by the authority of the Navajo Nation (referred to in this agreement as the "Contractor"). The provisions of Title I of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5301, et seq.) are incorporated in this agreement.

**2. Purpose**

Each provision of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5301, et seq.) and each provision of this Contract shall be liberally construed for the benefit of the Contractor to transfer the funding and the following related functions, services, activities and programs (or portions thereof), that are otherwise contractible under Section 102(a) of such Act, including all related administrative functions, from the Federal Government to the Contractor: Tribal Enrollment / Vital Records Program

**B. Terms, Provisions and Conditions**

**1. Term**

Pursuant to Section 105(c) (1) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5324 (c)

(1)), the term of this contract shall be (January 1, 2025 to December 31, 2027) 3 years. Pursuant to Section 105(d)(1) of such Act (25 U.S.C. 5324(d)(1)), upon the election by the Contractor, the period of this Contract shall be determined on the basis of a calendar year, unless the Secretary and the Contractor agree on a different period in the annual funding agreement incorporated by reference in subsection F2.

**2. Effective Date**

This Contract shall become effective upon the date of approval and execution by the Contractor and the Secretary, unless the Contractor and the Secretary agree on an effective date other than the date specified in this paragraph.

**3. Program Standards**

The Contractor agrees to administer the program, services, functions and activities (or portions thereof) listed in subsection A2 of the Contract in conformity with the following standards: Navajo Nation laws and policies, federal laws (including the Indian Civil Rights Act), 1 N.N.C. §701 et seq. (Navajo Nation Membership requirements and enrollment procedures). The Secretary shall provide copies of all Bureau of Indian Affairs manuals, federal laws and regulations, as well as any updates, used as standards within this Contract. The procedures contained within this Contract supersede any conflicting Bureau procedures. In the event the Bureau updates its procedures the Contractor may request a waiver before these updated procedures become applicable to this Contract.

**4. Funding Amount**

Subject to the availability of appropriations, the Secretary shall make available to the Contractor the total amount specified in the annual funding agreement incorporated by reference in subsection F2. Such amount shall not be less than the applicable amount determined pursuant to Section 106(a) of

the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5325(a)).

**5. Limitation of Costs**

The Contractor shall not be obligated to continue performance that requires an expenditure of funds in excess of the amount of funds awarded under this Contract. If, at any time, the Contractor has reason to believe that the total amount required for performance of this Contract or a specific activity conducted under this Contract would be greater than the amount of funds awarded under this Contract, the Contractor shall provide reasonable notice to the appropriate Secretary. If the appropriate Secretary does not take such action as may be necessary to increase the amount of funds awarded under this Contract, the Contractor may suspend performance of the Contract until such time as additional funds are awarded.

**6. Payment**

A. In general - Payments to the Contractor under this Contract shall:

- (i) be made as expeditiously as practicable; and
- (ii) include financial arrangements to cover funding during periods covered by joint resolutions adopted by Congress making continuing appropriations, to the extent permitted by such resolutions.

B. Quarterly, semi-annual, lump-sum, and other methods of payment:

- (i) In general - Pursuant to Section 108(b) of the Indian Self-Determination and Education Assistance Act, and notwithstanding any other provision of law, for each fiscal year covered by this contract, the Secretary shall make available to the Contractor the

funds specified for the fiscal year under the annual funding agreement incorporated by reference pursuant to subsection F2 by paying to the Contractor, on a quarterly basis, one-quarter of the total amount provided for in the annual funding agreement for that fiscal year, in a lump-sum payment or as semiannual payments, or any other method of payment authorized by law, in accordance with such method as may be requested by the Contractor and specified in the annual funding agreement; and

- (ii) Method of quarterly payment - If quarterly payments are specified in the annual funding agreement incorporated by reference pursuant to subsection F2, each quarterly payment made pursuant to clause (i) shall be made on the first day of each quarter of the fiscal year, except that in any case in which the Contract year coincides with the Federal fiscal year, payment for the first quarter shall be made not later than the date that is 10 calendar days after the date on which the Office of Management and Budget apportions the appropriations for the fiscal year for the programs, services, functions and activities subject to this Contract; and
- (iii) Applicability - Chapter 39 of Title 31, United States Code, shall apply to the payment of funds due under this Contract and the annual funding agreement referred to in clause (i).



## 7. Records and Monitoring

A. In general - Except for previously provided copies of tribal records that the Secretary demonstrates are clearly required to be maintained as part of the recordkeeping system of the Department of the Interior or the Department of Health and Human Services (or both), records of the Contractor shall not be considered Federal records for purposes of Chapter 5 of Title 5, United States Code.

B. Recordkeeping System - The Contractor shall maintain a recordkeeping system and, upon reasonable advance request, provide reasonable access to such records to the Secretary.

C. Responsibilities of Contractor - The Contractor shall be responsible for managing the day-to-day operations conducted under this Contract and for monitoring activities conducted under this Contract to ensure compliance with the contract and applicable Federal requirements. With respect to the monitoring activities of the Secretary, the routine monitoring visits shall be limited to not more than two performance monitoring visits for this contract by the head of each operating division, departmental bureau, or departmental agency, or duly authorized representative of such head unless:

(i) the contractor agrees to one or more additional visits; or

(ii) the appropriate official determines that there is reasonable cause to believe that grounds for reassumption of the Contract, suspension of Contract payments, or other serious Contract performance deficiency may exist. No additional visit referred to in clause (ii) shall be made until such time as reasonable advance notice that includes a

description of the nature of the problem that requires the additional visit has been given to the Contractor.

## **8. Property**

A. In general - As provided in Section 105(f) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5324(f)), at the request of the Contractor, the Secretary may make available, or transfer to the Contractor, all reasonable divisible real property, facilities, equipment, and personal property that the Secretary has used to provide or administer the programs, services, functions, and activities covered by this Contract. A mutually agreed upon list specifying the property, facilities, and equipment so furnished shall also be prepared by the Secretary, with the concurrence of the Contractor, and periodically revised by the Secretary, with the concurrence of the Contractor.

B. Records - The Contractor shall maintain a record of all property referred to in subparagraph A or other property acquired by the Contractor under Section 105(f)(2)(A) of such Act for purposes of replacement.

C. Joint Use Agreements - Upon the request of the Contractor, the Secretary and the Contractor shall enter into a separate joint use agreement to address the shared use by the parties of real or personal property that is not reasonably divisible.

D. Acquisition of Property - The Contractor is granted the authority to acquire such excess property as the Contractor may determine to be appropriate in the judgment of the Contractor to support the programs, services, functions and activities operated pursuant to this Contract.

E. Confiscated or Excess Property - The Secretary shall assist the Contractor in obtaining such confiscated or

excess property as may become available to tribes, tribal organizations, or local governments.

F. **Screeners Identification Card** - A screener identification card (General Services Administration form numbered 2946) shall be issued to the Contractor not later than the effective date of this Contract. The designated official shall, upon request, assist the Contractor in securing the use of the card.

G. **Capital Equipment** - The Contractor shall determine the capital equipment, leases, rentals, property, or services the Contractor requires to perform the obligations of the Contractor under this subsection, and shall acquire and maintain records of such capital equipment, property rentals, leases, property, or services through applicable procurement procedures of the Contractor.

**9. Availability of Funds**

Notwithstanding any other provision of law, any funds provided under this Contract:

- A. shall remain available until expended; and
- B. with respect to such funds, no further:
  - (i) approval by the Secretary, or
  - (ii) justifying documentation from the Contractor, shall be required prior to the expenditure of such funds.

**10. Transportation**

Beginning on the effective date of this Contract, the Secretary shall authorize the Contractor to obtain interagency motor pool vehicles and related services for performance of any activities carried out under this Contract.

**11. Federal program guidelines, manuals, or policy directives**

Except as specifically provided in the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5301, et seq.) the Contractor is not required to abide by program guidelines, manuals, or policy directives of the Secretary, unless otherwise agreed to by the Contractor and the Secretary, or otherwise required by law.

## **12. Disputes**

A. Third-Party Mediation Defined - For the purposes of this Contract, the term "third-party mediation" means a form of mediation whereby the Secretary and the Contractor nominate a third party who is not employed by or significantly involved with the Secretary of the Interior, the Secretary of Health and Human Services, or the Contractor, to serve as third-party mediator to mediate disputes under this Contract.

B. Alternative Procedures - In addition to, or as an alternative to, remedies and procedures prescribed by Section 110 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5331), the parties to this Contract may jointly:

- (i) submit disputes under this Contract to third-party mediation; and
- (ii) submit the dispute to the adjudicatory body of the Contractor, including the tribal court of the Contractor; and
- (iii) submit the dispute to mediation processes provided for under the laws, policies, or procedures of the Contractor; or
- (iv) use the administrative dispute resolution process authorized in subchapter IV of Chapter 5 Title 5, United States Code.

C. Effect of Decisions - The Secretary shall be bound by decisions made pursuant to the procedures set forth in subparagraph B, except that the Secretary shall not be bound by

any decision that significantly conflicts with the interests of Indians or the United States.

**13. Administrative Procedures of Contractor**

Pursuant to the Indian Civil Rights Act of 1968 (25 U.S.C. 1301 et seq.), the laws, policies, and procedures of the Contractor shall provide for administrative due process (or the equivalent of administrative due process) with respect to programs, services, functions, and activities that are provided by the Contractor pursuant to this Contract.

**14. Successor Annual Funding Agreement**

A. In general - Negotiations for a successor annual funding agreement, provided for in subsection F2, shall begin not later than 120 days prior to the conclusion of the preceding annual funding agreement. Except as provided in Section 105(c)(2) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5324(c)(2)), the funding for each successor annual funding agreement shall only be reduced pursuant to Section 106(b) of such Act (25 U.S.C. 5325(b)).

B. Information - The Secretary shall prepare and supply relevant information, and promptly comply with any request by the Contractor for information that the Contractor reasonably needs to determine the amount of funds that may be available for a successor annual funding agreement, as provided for in subsection F2 of this Contract.

**15. Contract Requirements, Approval by Secretary**

A. In general - Except as provided in subparagraph B, for the term of the Contract, Section 2103 of the Revised Statutes (25 U.S.C. 81), Section 16 of the Act of June 18, 1934 (48 Stat. 987, Chapter 576; 25 U.S.C. 476) and the Act of July 3, 1952 (25 U.S.C. 82a), shall not apply to any contract entered into in connection with this Contract.

B. Requirements - Each Contract entered into by the Contractor with a third party in connection with performing the obligations of the Contract under this Contract shall:

- (i) be in writing;
- (ii) identify the interested parties, the authorities of such parties, and purposes of the Contract;
- (iii) state the work to be performed under the Contract; and
- (iv) state the process for making any claim, the payments to be made, and the terms of the Contract, which shall be fixed.

**C. Obligation of the Contractor**

**1. Contract Performance**

Except as provided in subsection D2, the Contractor shall perform the programs, services, functions, and activities as provided in the annual funding agreement under subsection F2 of this Contract.

**2. Amount of Funds**

The total amount of funds to be paid under this Contract pursuant to Section 106(a) shall be determined in an annual funding agreement entered into between the Secretary and the Contractor, which shall be incorporated into this Contract.

**3. Contracted Programs**

Subject to the availability of appropriated funds, the Contractor shall administer the programs, services, functions, and activities identified in this Contract and funded through the annual funding agreement under subsection F2.

**4. Trust Services for Individual Indians**

A. In general - To the extent that the annual funding agreement provides funding for the delivery of trust

services to individual Indians that have been provided by the Secretary, the Contractor shall maintain at least the same level of service as the Secretary provided for such individual Indians, subject to the availability of appropriated funds for such services.

B. Trust Services to Individual Indians - For the purposes of this paragraph only, the term "trust services for individual Indians" means only those services that pertain to land or financial management connected to individually held allotments.

#### **5. Fair and Uniform Services**

The Contractor shall provide services under this Contract in a fair and uniform manner and shall provide access to an administrative or judicial body empowered to adjudicate or otherwise resolve complaints, claims, and grievances brought by program beneficiaries against the Contractor arising out of the performance of the Contract.

#### **D. Obligation of the United States**

##### **1. Trust Responsibility**

A. In general - The United States reaffirms the trust responsibility of the United States to the Navajo Nation to protect and conserve the trust resources of the Navajo Nation and the trust resources of individual Indians.

B. Construction of Contract - Nothing in this Contract may be construed to terminate, waive, modify, or reduce the trust responsibility of the United States to the tribe(s) or individual Indians. The Secretary shall act in good faith in upholding such trust responsibility.

##### **2. Good Faith**

To the extent that health programs are included in this Contract, and within available funds, the Secretary shall act in good faith in cooperating with the Contractor to achieve the goals set forth in the Indian Health Care Improvement Act (25 U.S.C. 1601, et seq.).

### **3. Programs Retained**

As specified in the annual funding agreement, the United States hereby retains the programs, services, functions, and activities with respect to the tribe(s) that are not specifically assumed by the Contractor in the annual funding agreement under subsection F2.

## **E. Other Provisions**

### **1. Designated Officials**

Not later than the effective date of this Contract, the United States shall provide to the Contractor, and the Contractor shall provide to the United States, a written designation of a senior official to serve as a representative for notices, proposed amendments to the Contract, and other purposes for this Contract.

### **2. Contract Modifications or Amendment**

A. In general - Except as provided in subparagraph B, no modification to this Contract shall take effect unless such modification is made in the form of a written amendment to the Contract, and the Contractor and the Secretary provide written consent for the modification.

B. Exception - The addition of supplemental funds for programs, functions, and activities (or portions thereof) already included in the annual funding agreement under subsection F2, and the reduction of funds pursuant to Section 106(b)(2), shall not be subject to subparagraph A.

### **3. Officials Not to Benefit**



No Member of Congress, or resident commissioner, shall be admitted to any share or part of any contract executed pursuant to this Contract, or to any benefit that may arise from such contract. This paragraph may not be construed to apply to any contract with a third party entered into under this Contract if such contract is made with a corporation for the general benefit of the corporation.

**4. Covenant Against Contingent Fees**

The parties warrant that no person or selling agency has been employed or retained to solicit or secure any contract executed pursuant to this Contract upon an agreement or understanding for a commission, percentage, brokerage, or contingent fee, excepting bona fide employees or bona fide established commercial or selling agencies maintained by the Contractor for the purpose of securing business.

**F. Attachments**

**1. Approval of Contract**

Unless previously furnished to the Secretary, the resolution of the Naabik'iyáti' Committee of the Navajo Nation Council authorizing the contracting of the programs, services, functions, and activities identified in this Contract is attached to this Contract as Attachment 1.

**2. Annual Funding Agreement**

A. In general - The annual funding agreement under this Contract shall only contain:

- (i) terms that identify the programs, services, functions, and activities to be performed or administered, the general budget category assigned, the funds to be provided, and the time and method of payment; and

(ii) subject to subsections (a) and (b) of section 102 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5321), such other provisions, including a brief description of the programs, services, functions, and activities to be performed (including those supported by financial resources other than those provided by the Secretary), to which the parties agree.

B. Incorporation by Reference - The annual funding agreement is hereby incorporated in its entirety in this Contract and attached to this Contract as Attachment 2.

\_\_\_\_\_  
Dr. Buu V. Nygren, President  
**The Navajo Nation**

\_\_\_\_\_  
Date

\_\_\_\_\_  
Secretary, Department of the Interior,  
or designee  
**UNITED STATES OF AMERICA**

\_\_\_\_\_  
Date

**NAABIK'YATI' COMMITTEE  
RESOLUTION**

**TO BE ADDED**

**FISCAL YEAR 2025  
ANNUAL FUNDING AGREEMENT**

CONTRACT NO. \_\_\_\_\_  
Tribal Enrollment / Vital Records Program  
(Mature Definite for 01/01/25 to 12/31/xx)

BY AND BETWEEN

THE NAVAJO NATION

AND

THE UNITED STATES  
DEPARTMENT OF THE INTERIOR  
Bureau of Indian Affairs  
Navajo Regional Office

FOR THE PERIOD

January 1, 2025 through December 31, 2025

Pursuant to 25 U.S.C. 5301et. seq.  
(Pub. L. 93-638, as amended)

## ANNUAL FUNDING AGREEMENT

This Annual Funding Agreement (“AFA”) is entered into between the Navajo Nation and the United States Department of the Interior (“DOI”), pursuant to the agreement between the Navajo Nation and DOI for Tribal Enrollment / Vital Records Program, pursuant to Title I of the Indian Self-Determination and Education Assistance Act (“ISDEAA”), Pub. L. 93-638, as amended (hereinafter referred to as the Contract).

### A. PROGRAM, FUNCTIONS, SERVICES AND ACTIVITIES

1. The Navajo Nation agrees to administer and perform those portions of the Bureau of Indian Affairs’ (“BIA”) Tribal Enrollment / Vital Records Program identified in the Scope of Work, attached hereto as Attachment A and incorporated herein by reference, in accordance with its own laws and policies and the terms, provisions, and conditions of the Contract and this AFA and any attachments hereto. The program standards, including any provisions of Federal Regulations waived by the Secretary, are identified in Section B of the Contract.
2. The Navajo Nation agrees that any services or assistance provided to Indian beneficiaries under the Contract and this AFA shall be provided in a fair and uniform manner subject to applicable laws and regulations.
3. The Navajo Nation shall obtain from the BIA all such funds and other resources made available for the benefit of the tribe and Indian beneficiaries for all programs to be operated and services to be delivered by the Navajo Nation through the Contract and this AFA on behalf of the DOI, except for “Trust” and executive functions of the BIA considered non-contractible under the ISDEAA, as amended.
4. The BIA shall transfer to the Navajo Nation all such funds and other resources available for the benefit of the Tribe and Indian beneficiaries through the Contract in the most expeditious manner authorized by law, and shall provide technical support and

assistance at the request of the Navajo Nation or as provided herein, in the most expeditious manner authorized by law.

5. The Navajo Nation shall exercise full discretion over the funds made available subject only to the provisions of the Contract, this AFA, tribal law, and Federal law.

6. The Navajo Nation has identified a need for program and/or office space. DOI shall undertake reasonable efforts to make such program and/or office space available to the Navajo Nation, together with such maintenance services as may be necessary for that program and/or office space. When not available and tribal buildings are used, DOI will enter into a lease pursuant to Section 105 (f) (1) of the ISDEAA, as amended and 25 CFR Part 900, Subpart H.

7. The Secretary shall provide copies of all Bureau of Indian Affairs manuals, federal laws and regulations, as well as any updates, used as standards under this Contract. The procedures contained within this Contract supersede any conflicting Bureau procedures. In the event the Bureau updates these procedures the Contractor may request a waiver before these updated procedures become applicable to this Contract.

**B. PROGRAM BUDGET AND FUNDING**

1. Proposed Budget. Attached hereto as Attachment B is the proposed program budget for the services to be provided under this AFA. The amount reflects the Fiscal Year 2024 recurring enacted amount allocated. If Congressional appropriation for full year funding is not available at the start of the FY 2025, as an initial budget, the Navajo Nation may enter in the FMIS a full year budget at the actual, total amount of recurring funds distributed for FY 2024 that is based on Congressional appropriation. If the Navajo Nation is proposing to allocate costs between two 638 programs, the percentage breakdown of such cost allocation shall be reflected in the budget.

2. Funding Distribution and Final Budget. Subject to the availability of Congressional appropriation, DOI shall distribute direct program funding for Fiscal Year 2025 exclusive of any Central Office or Regional Office shares, direct contract support cost and indirect cost funds, in one lump sum payment to the Navajo Nation in accordance with Section B(6) of the Contract. The final program budget shall reflect the actual funds distributed. Funding award(s) such as one time funding which require separate expenditure report shall be specified in the contract modification (SF-30) by BIA. A separate account Financial Management Information System (FMIS Business Unit) shall be assigned by the Navajo Nation accordingly. Full payment shall be made by all-electronic payment through an Automated Standard Application for Payment (ASAP), an information system developed by the Financial Management Services and the Federal Reserve Bank of Richmond. The Navajo Nation must have: (1) an active registration in ASAP by completing the Participation Request Form: (2) an Unique Entity Identification (UEI) number and an active registration in the System for Award Management (SAM).

3. DOI acknowledges that the amount allocated does not fully fund the contracted activities and to the extent that any shortfalls exist in funding (direct, contract support cost or otherwise,) owed to the Navajo Nation, the DOI and BIA shall make a good faith effort, subject to applicable law, to identify funds or to obtain an appropriation to address this shortfall. DOI will report such shortfalls to Congress and simultaneously provide the Navajo Nation with such report.

4. Nothing in this AFA shall be deemed a waiver of any right the Navajo Nation may have under the Act to receive 100% of its funding, direct, contract support cost or otherwise, as determined under Section 106 of the ISDEAA, as amended.

5. BUDGET REVISION. The Navajo Nation shall request prior approval from the Awarding Official for a budget revision that will increase the amount of indirect cost for the Contract.

All other budget revisions do not require BIA approval, including carryover funds attributable to operation of the program.

6. DEOBLIGATION OF FUNDS.

- a. Funding under this AFA may be reduced only according to the provisions of Section 106(b) of the ISDEAA, as amended.
- b. In the event that funding of this AFA is reduced because of Congressional action, the Navajo Nation retains the option to rescind the Contract, renegotiate the attached Scope of Work, or suspend performance under the Contract consistent with Section B(5) of the Contract.

C. TRIBAL SHARES

In addition to the amount referred to in Paragraph B of this AFA, DOI shall pay a sum to be negotiated representing Central Office and Regional Office shares associated with this AFA. Such shares do not reflect Central Office or Regional Office shares which the Navajo Nation has included in other Fiscal Year 2025 Pub. L. 93-638, as amended, Contracts.

D. CONTRACT SUPPORT COST (CSC) FUNDS

The Navajo Nation shall be entitled to CSC funds to the full extent specified in Section 106 (a)(2) of the ISDEAA, as amended and related provisions. It is understood by the parties that full CSC funds may not be initially available to the Navajo Nation. However, upon becoming available by Congressional appropriation or through the identification of appropriate budget savings from CSC funds line items, the Navajo Nation shall participate in the distribution of those shortfall funds. If, during the term of this AFA, it is not possible to pay all CSC funds, DOI shall make a good faith effort, subject to applicable law, to identify funds or to obtain an appropriation to address this shortfall.

1. **Direct Contract Support Cost (DCSC) Funds**

In addition to the amount in paragraphs D and D(2) of this AFA, the Navajo Nation shall receive DCSC funds pursuant to Section 106(a)(2) of the ISDEAA, as amended. The amount of DCSC funds are subject to negotiation between the Navajo Nation and DOI. To the extent that



DOI does not receive sufficient appropriations to fully fund the amount of DCSC funds that would otherwise be available under Section 106(a)(2) of the ISDEAA, as amended, DOI shall report such shortfall to Congress pursuant to the requirements of Section 106(c)(2) of the ISDEAA, as amended, and simultaneously provide the Navajo Nation with such report. DOI shall pay any shortfalls in DCSC funds, and to the extent such shortfall funds are appropriated by Congress. In no event does the Navajo Nation waive its right to recover 100% of the DCSC funds negotiated under this AFA.

**2. Indirect Costs (IDC) Funds**

In addition to the amount identified in paragraphs B, C, and D(1) of this AFA, the Navajo Nation shall receive IDC funds applicable to the period covered by this AFA as determined pursuant to the applicable Indirect Cost Negotiation Agreement, entered into between the Navajo Nation and its federal cognizant agent. To the extent that DOI does not receive sufficient appropriations to fully fund the amount of IDC funds that would otherwise be available under Section 106(a) (2) of the ISDEAA, as amended, DOI shall report such shortfall to Congress pursuant to the requirements of Section 106(c) (2) of the ISDEAA, as amended, and simultaneously provide the Navajo Nation with such report. DOI shall pay any shortfalls in IDC funds when, and to the extent, such shortfall funds are appropriated by Congress. In no event does the Navajo Nation waive its right to recover 100% of the IDC funds associated with this AFA.

**3. Contract Support Cost (CSC) Calculation**

In addition to the entitlement of the CSC funds, the Navajo Nation shall submit a budget report that provides estimated CSC funds needs of both DCSC funds and IDC funds which will be submitted to BIA NRO by July 10 of the AFA year. The budget report shall be used internally at BIA NRO for the sole purpose of supporting the DOI's Contract Support Cost and pay cost allocations and shortfall reports to Congress. The budget report shall be prepared at or equivalent to Level of Detail 6 on the Navajo Nation's FMIS.

**E. PRE-AWARD COSTS**

If this AFA covers the initial year of a contract, any cost the Navajo Nation incurs with

respect to the performance of the Contract and this AFA before the award date or effective date of this AFA may be paid with funding under this AFA to the extent (a) that such costs are otherwise reasonable, allowable and allocable to performance of the attached Scope of Work, and (b) that the Navajo Nation informed BIA of costs consistent with Section 106 (a) (6) of the ISDEAA, as amended.

**F. APPLICABLE LAW**

In the performance of the Contract and this AFA, the Navajo Nation agrees to comply with all expressly applicable Federal laws, regulations and executive orders, including the Drug-Free Workplace Act of 1988 (Pub. L. 100-689), and all applicable Navajo Nation laws, regulations and executive orders. The parties shall renegotiate and modify the language of this AFA to conform to any applicable federal and Navajo Nation laws, regulations or executive orders which are passed after the effective date of this AFA.

The BIA shall inform the Navajo Nation, in writing, of all existing, newly enacted or amended federal laws, regulations and executive orders it believes apply to this AFA within 60 days of execution of this AFA or within 60 days of adoption. The Navajo Nation retains the right to renegotiate the attached Scope of Work to reflect any amended federal laws, regulations, and executive orders and shall not be held responsible under this AFA for compliance with such laws, regulations, and executive orders until the BIA has provided the notice described above.

**G. MANAGEMENT SYSTEMS**

The Navajo Nation shall maintain management systems consistent with requirements of the ISDEAA, as amended and 25 CFR Part 900. The BIA has on file the most recent versions of the following Navajo Nation management system Policies and Procedures:

- i. Navajo Nation Personnel Policies Manual.
- ii. Navajo Nation Employees Travel Policies and Procedures Handbook
- iii. Navajo Nation Purchase Card Policies and Procedures
- iv. Property Management Policy.
- v. Navajo Nation Procurement Rules and Regulations
- vi. Finance and Accounting Policies

The Navajo Nation agrees to provide Recordkeeping Policies within 90 days of final

adoption by the responsible oversight committees:

**1. Accounting/Financial System**

The Navajo Nation shall maintain a fiscal accounting system which will provide accurate, current and complete information with respect to the Contract and this AFA in such a manner as to facilitate audit and review of the financial records consistent with federal statutory and regulatory requirements.

The Navajo Nation shall obtain certification by a licensed accountant that the bookkeeping and accounting procedures that the tribal organization presently uses meets the standards of 25 CFR Part 900, Subpart F.

**2. Personnel Management**

Unless otherwise stated in this AFA or through an approved and executed Intergovernmental Personnel Agreement, all personnel employed by the Navajo Nation to carry out the Contract and this AFA shall meet the qualifications set forth by the Navajo Nation Department of Personnel Management and all personnel employed by the Navajo Nation under this AFA will adhere to applicable Navajo Nation Personnel Policies Manual including sick leave, holidays, pay schedules and pay tables.

**3. Records System**

a. The Navajo Nation agrees to keep such records as required pursuant to Section B(7) of the Contract, as amended; to make reports required by Section 5(a)(1) and (2) of the ISDEAA, as amended; and to make such information and reports available to the Indian beneficiaries as required by Section 5(c) of the ISDEAA, as amended. The Navajo Nation shall maintain a recordkeeping system that will allow for the maintenance of records to facilitate retrocession or reassumption of the Contract. Such records system, at a minimum, shall:

- 1) Provide for the creation, maintenance and safeguarding of records

of lasting value, including those involving individual rights.

2) Provide for orderly retirement of records used or created under the Contract. Such records shall be returned to the BIA for disposition according to the General Records Schedules and the BIA Records Control Schedule.

b. When the Navajo Nation operates a system of records to accomplish a BIA function, the Navajo Nation shall comply with the Navajo Nation Privacy and Access to Information Act, 2 N.N.C. Section 81, et seq.

c. The Navajo Nation shall make all reports and information concerning the Contract available to the Indian beneficiaries that the Contract serves or represents pursuant to the provisions of the Navajo Nation Privacy and Access to Information Act, 2 N.N.C. Section 81 et seq.

#### **H. EXAMINATION OF RECORDS.**

1. The Navajo Nation agrees to maintain books, records, documents and other evidence pertaining to the costs and expenses of the Contract (hereinafter collectively called "records") to the extent and in such detail as will properly reflect all net costs, direct and indirect, of labor, materials, equipment, supplies and services, and other costs of whatever nature for which expenditure, payment or reimbursement is claimed under the provisions of the Contract or this AFA.

2. The Navajo Nation agrees to make available at the Navajo Nation offices at all reasonable times during the time period of the Contract and this AFA below any of the records, with reasonable advance notice, for inspection, audit or reproduction by any authorized representative of the Comptroller General or the Secretary of Interior as required under the ISDEAA, as amended, and applicable federal regulations.

3. Pursuant to Section (B)(7) of the Contract, the Navajo Nation shall preserve and make available its records related to the Contract and this AFA:

a. Until the expiration of the earlier of three years from the date of final payment under the Contract or the time period for the particular records specified in 25 CFR Chapter V, Part 900, Subpart F, Subsection 900.41 (a-d), whichever expires earlier.

b. If the Contract is completely or partially cancelled, the records relating to the work terminated shall be preserved and made available for a period of three years from the date of any resulting final settlement.

4. Records which relate to appeals under Section (B)(12), Disputes, of the Contract; litigation or the settlement of claims arising out of the performance of the Contract; or costs and expenses of the Contract as to which written exception has been taken by the Awarding Official or any of his duly authorized representatives, shall be retained until such appeals, litigation, claims or exceptions have been disposed of.

5. Except for documentary evidence required under paragraph 4 above, the Navajo Nation may in fulfillment of its obligation to retain records substitute photographs, microphotographs, or other authentic reproductions or such records, after the expiration of 2 years following the last day of the month of payment or reimbursement to the Navajo Nation of the invoice or voucher to which such records relate, unless a shorter period is authorized by the Awarding Official with the concurrence of the Comptroller General or his duly authorized representative.

6. The provisions of this paragraph (H) shall be applicable to each subcontract hereunder which is on a cost; cost-plus-a-fixed-fee, time-and-material or labor-hour basis.

7. The Navajo Nation further agrees to include in each of its sub-contracts hereunder a provision to the effect that the sub-Contractor agrees that the Comptroller General, the Secretary of the Interior, the Awarding Official, and the Tribal Contracting Officer, or any of their duly authorized representatives, shall, until the expiration of 3 years after final payment under the subcontract, or of the time periods for the particular records specified

in 25 CFR Chapter V, Part 900, Subpart F, Subsection 900.41 (a-d) whichever expires earlier, have access to and the right to examine any directly pertinent books, documents, papers, and records of such sub-Contractor, involving transactions related to the sub-Contract. The term “sub-Contract” as used in this paragraph only, excludes:

- i. Purchase orders not exceeding \$10,000; and
- ii. Sub-Contracts or purchase orders for public utility services at rates established for uniform applicability to the general public.

**I. NAVAJO PREFERENCE**

Consistent with Section 7 (b) of the ISDEAA, as amended, the Navajo Nation Business Opportunity Act, 5 N.N.C. Section 201, et seq., and the Navajo Preference in Employment Act, 15 N.N.C. Section 601, et seq., shall apply to the administration of the Contract and this AFA.

**J. FIDUCIARY TRUST RECORDS MANAGEMENT**

1. The Tribe agrees to:
  - a. Preserve, protect and manage all fiduciary trust records, created and/or maintained by the Tribe during its management of trust programs in its Title I agreements. (A fiduciary trust record is any document that reflects the existence of an Indian trust asset and was used in the management of an Indian trust asset. An Indian trust asset refers to lands, natural resources, monies or other assets held in trust at a particular time by the Federal Government for a Tribe, Alaska natives or that are or were at a particular time restricted against alienation, for individual Indians. Management includes actions that influence, affect, govern, or control an Indian trust asset. The following are examples **not** considered to be fiduciary trust records: general administrative, personnel or travel records; education records; law enforcement records; health records; law making unrelated to Indian trust assets; tribal council resolutions and laws unrelated to Indian trust assets; and tribal elections).
  - b. Make available to the Secretary all fiduciary trust records maintained by the Tribe, provided that the Secretary gives reasonable oral or written advance request

to the Tribe. Access shall include visual inspection and at the expense of the Secretary the production of copies (as agreed upon between the parties) and shall not include the removal of the records without tribal approval; and

c. Store and permanently retain all inactive fiduciary trust records at the Tribe or allow such records to be removed and stored at the American Indian Records Repository (AIRR) in Lenexa, Kansas at no cost to the Tribe.

2. The Secretary agrees to:

a. Allow the Tribe to determine what records it creates to implement the trust program assumed under its Title I agreement, except that the Tribe must create and maintain the information required by the statute and regulation. No additional record keeping requirements are required by this agreement.

b. Store all inactive fiduciary trust records at AIRR at no cost to the Tribe when the Tribe no longer wishes to keep the records. Further, the Tribe will retain legal custody and determine access to these records and such records shall not be treated as Federal records for purposes of chapter 5 of Title 5 of the United States Code unless expressly agreed to by the Tribe;

c. Create and manage a single tribal storage and retrieval system for all fiduciary trust records stored at AIRR (No records will be accepted at AIRR until such retrieval system exists); and

d. Provide file equipment and technical assistance for Tribes in preserving, protecting and managing its fiduciary trust records from available funds appropriated for this purpose.

## **K. REPORTS**

During the course of this AFA, the Navajo Nation shall submit the following reports:

1. **Annual Federal Financial Report (FFR).** Notwithstanding the process set forth

in Paragraph O(1) of the AFA, the Navajo Nation's Office of the Controller agrees to submit an original annual FFR to the Awarding Official through the designated Awarding Official's Technical Representative (AOTR) with a courtesy copy to the Contracts and Grants Section/OMB. This report shall be supported by FMIS Job Status Inquiry for use to monitor expenditures incurred during annual operations. The annual FFR shall be submitted within 90 days after closure of each contract funding period.

On contracts that have approved term end dates extended, the Navajo Nation agrees to, in addition to annual FFR referenced above, submit a final FFR within 90 days after the closure of the contract ending date as extended and shall also be supported by FMIS Job Status Inquiry.

2. **Annual Narrative Report.** Pursuant to the process set forth in Paragraph O(1) of the AFA, the Navajo Nation agrees to submit the brief Annual Narrative Report and include status report on each one-time funded projects for this contract to the Awarding Official through the designated AOTR within 90 days after closure of each contract funding period. The report shall describe the conduct of the program and activities in:

- a. Accomplishments of the program objectives;
- b. Description of any significant problems encountered; and
- c. Any changes required to the Contract and/or Scope of Work.

The Navajo Nation is a Mature Contractor and Section 5(a) (2) of the ISDEAA only requires a brief annual narrative report.

On contracts that have approved term end dates extended, the Navajo Nation agrees to, in addition to annual narrative report referenced above, submit a final Narrative Report within 90 days after the closure of the contract ending date as extended.

3. **GPRA Reports.** The Navajo Nation agrees to submit applicable and relevant data and information concerning the operation of the attached Scope of Work to the Awarding Official through the AOTR necessary for the BIA to meet the requirements of the Government Performance Results Act ("GPRA") of 1993 (Pub. L. 103-62). The data and information, including format and due date(s), that the Navajo Nation will submit shall be negotiated between the parties and delineated in Attachment C, which is attached hereto



and incorporated herein by reference. The BIA shall simultaneously provide the Navajo Nation with copies of any GPRA reports it submits to the Central Office or the Office of Management and Budget.

4. **Additional Reports.** Any additional reports required by law to be submitted beyond the reports identified in (1) through (3) above shall be negotiated between the parties and delineated in Attachment D, which is attached hereto and incorporated herein by reference.

5. The AOTR will notify the Navajo Nation of delinquent report(s) and suggest the due date that the BIA must receive the delinquent report(s). If the Navajo Nation fails to submit the overdue report(s) by the established deadline, the AOTR will notify the Awarding Official and recommend corrective action. A copy of such a recommendation shall be provided to the Navajo Nation. The Awarding Official will then take appropriate action, consistent with the ISDEAA, as amended, to ensure that the Navajo Nation complies with the terms and conditions of the Contract and this AFA.

6. When the Navajo Nation submits the Annual FFR and Narrative Report, the BIA NRO shall review and respond to the reports no later than May 30 after the closure of the contract funding period.

**L. SINGLE AUDIT REQUIREMENTS**

1. The Navajo Nation shall comply with the Single Audit Act Amendment of 1996, 31 U.S.C. Chapter 75 et seq., and agrees to arrange for an annual single organization-wide audit as prescribed by the ISDEAA, as amended; the Single Audit Act Amendment of 1996, 31 U.S.C. Chapter 75 et seq., Office of Management and Budget (OMB), Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards at 2 CFR Part 200 (Uniform Guidance) and 43 CFR Part 12.

2. If the Navajo Nation fails to comply with the requirements for obtaining audits according to the Single Audit Act Amendment of 1996, the BIA may take actions as appropriate given the circumstances and as allowed pursuant to Subpart F §200.505 of the OMB Uniform Guidance.

3. In addition to the submission requirements of the Single Audit Act Amendment of 1996 and to meet the requirements of ISDEAA, as amended, the Navajo Nation shall send

- a. Single Audit Report with Form SF-SAC (Data Collection Form) to:  
Federal Audit Clearinghouse  
U.S. Bureau of the Census  
1201 East Tenth Street  
Jeffersonville, IN 47132  
(301) 763-1551
- b. Single Audit Report to the Clearinghouse for each funding agency wherein the Report includes a finding related to the funding awarded to the Navajo Nation by such agency.
- c. Two copies of the Single Audit Report to:  
Division of Internal Evaluation and Assessment  
U.S. Department of the Interior  
12220 Sunrise Valley Drive  
Reston, VA 20191  
(709) 390-6357

**M. TECHNICAL ASSISTANCE AND MONITORING**

1. The BIA will expeditiously provide special technical assistance to assist the Navajo Nation to successfully operate the program under the Contract and this AFA. When the Navajo Nation submits a written request for technical assistance through the process identified in Paragraph O(1), BIA will provide the Navajo Nation with written acknowledgement of the request within 15 business days of receipt. The acknowledgement shall include plan of action and a time frame for completion of the technical assistance.

2. The Awarding Official and designated AOTR will monitor the submission of annual reports required under the Contract and the ISDEAA, as amended.

3. The BIA will provide monitoring services to ensure compliance with the terms of the Contract and this AFA. The BIA shall provide thirty (30) days advance written notice which shall include date of the monitoring, information on process and instrument that will be used. This monitoring function will include:

a. Up to two evaluations (Monitoring Sessions) by the Awarding Official and AOTR per contract term. These visits shall be scheduled in advance as prescribed in Section B(7)(C) of the Contract. During the Monitoring Session, the Awarding Official, and the designated AOTR will review records, speak to the Program Director and staff, and inspect premises to determine compliance with the Contract and this AFA.

b. Additional visits beyond the above mentioned Monitoring Sessions shall only occur when requested by the Navajo Nation or when the Awarding Official determines that there is reasonable cause to believe that grounds for reassumption of the Contract, suspension of contract payments, or that other serious Contract performance deficiency may exist in accordance with Section B(7)(C) of the Contract. Such visits shall be scheduled in advance as prescribed in Section B(7)(C) of the Contract.

c. The Monitoring Session shall be conducted pursuant to the Memorandum of Understanding entered into by the Navajo Nation and BIA NRO.

**N. FEDERAL TORT CLAIMS ACT**

1. For purposes of Federal Tort Claims Act coverage, the Navajo Nation and its employees are deemed to be employees of the Federal government while performing work under this contract. This status is not changed by the source of the funds used by the Navajo Nation to pay the employee's salary and benefits unless the employee receives additional compensation for performing covered services from anyone other than the Navajo Nation.

2. In accordance with the requirement in 25 CFR Part 900, Subpart M, subsection 900.188(a), the Navajo Nation agrees to designate an individual to serve as tort claims liaison with the Federal government. The designated tort claims liaison shall provide the assistance specified in 25 CFR, Part 900, and Subpart M. subsection 900.188(c).

**O. CONTRACT ADMINISTRATION**

Requests or inquiries on significant and non-routine matters, such as technical assistance, issues that require action or decision by BIA NRO, and those raising legal issues, regarding this AFA shall be submitted in writing as follows. Communication and correspondence on items of a routine nature is not subject to this Section.

1. **Navajo Nation Contract Administration.** All correspondences by the Navajo Nation's Pub. L. 93-638 BIA contracted programs' concerning the Contract and this AFA shall be routed as follows for submission to the BIA NRO by:

Navajo Nation Contracting Officer  
Contracts and Grants Section - Office of Management and Budget  
Post Office Box 646  
Window Rock, Arizona 86515  
Telephone No.: (928) 871-6470  
Fax No. (928) 871-6567

2. **Federal Contract Administration.** All correspondences by BIA NRO concerning the Contract and this AFA shall be routed as follows for submission to the Navajo Nation by:

Indian Self-Determination Specialist/Awarding Official  
Bureau of Indian Affairs – Navajo Regional Office  
P.O. Box 1060  
Gallup, New Mexico 87305  
Telephone No.: (505) 863-8228, 8311 and 8401.  
Fax No. (505) 863-8461

3. All requests or inquiries covered under this section shall be done in accordance with the process identified in (1) and (2) above. Any documents associated with requests or inquiries not in compliance with this Section shall be immediately returned to the other party without further action.

**P. SEVERABILITY**

The provisions of this AFA are severable. If any provision of this AFA is determined to be invalid or unenforceable by a court of competent jurisdiction, such invalidity shall not affect the remainder of the AFA.

**Q. EFFECT ON EXISTING RIGHTS**

1. Nothing in this AFA shall be construed as affecting, modifying, diminishing, waiving or otherwise impairing the sovereign immunity from suit enjoyed by the Navajo Nation.

2. Nothing in this AFA shall be construed as waiving any rights of the parties under applicable federal law.

3. Nothing in this AFA shall be construed as authorizing or requiring the termination of any existing trust responsibility of the United States with respect to the Navajo Nation, Navajo people, or Indian beneficiaries.

**R. EFFECTIVE DATE**

This AFA shall be effective for the term (mature definite) of the funding year, January 1, 2025 through December 31, 2025 or until such time that a successor AFA is executed or a new contract is issued with a new contract term identified. However, this does not alter the obligation of the Navajo Nation to provide DOI with a proposed AFA for the following calendar year, or a notice of intent not to renew, at least 90 days prior to end of the current calendar year.

\_\_\_\_\_  
Dr. Buu V. Nygren, President  
**THE NAVAJO NATION**

\_\_\_\_\_  
Date

\_\_\_\_\_  
Secretary, Department of the Interior,  
Or designee  
**UNITED STATES OF AMERICA**

\_\_\_\_\_  
Date

## NAVAJO NATION OFFICE OF VITAL RECORDS & IDENTIFICATION

### SCOPE OF WORK

The Navajo Nation Office of Vital Records and Identification (“Contractor”) shall provide Navajo Nation enrollment and vital records services for federal and tribal governmental purposes at Window Rock, Navajo Nation (Arizona); Shiprock Agency, Shiprock, Navajo Nation (New Mexico); Western Navajo Agency, Kayenta, Navajo Nation (Arizona); Western Navajo Agency, Tuba City, Navajo Nation (Arizona); Eastern Navajo Agency, Crownpoint, Navajo Nation (New Mexico); Chinle Agency, Chinle, Navajo Nation (Arizona); Fort Defiance Agency, Fort Defiance, Navajo Nation (Arizona); three (3) satellite offices located in Alamo, To’hajiilee, Ramah Navajo Community and urban areas, which the Contractor deems necessary to provide tribal enrollment services.

1. The services include activities involved in the compilation and documentation of tribal membership and enrollment. Such information will be used in making decisions as to the eligibility of individual Navajos to receive governmental benefits and to participate in governmental programs as members of the Navajo Nation. This information will be provided to the Bureau of Indian Affairs (“BIA”) for federal purposes and statistical needs. These records shall be available to (a) the BIA and the Navajo Nation, and (b) individual Navajos, as appropriate.
2. Contractor will continue work on the automation of enrollment and vital records services Navajo Nation-wide. The Certificate of Navajo Indian Blood and all other documents will be automated through a centralized database by the development of a Vital Records network to link Contractor offices at all agencies and satellite communities.
3. Over-the-counter services to clients will be completed accurately and consistent with official records and applicable Navajo Nation or BIA procedures. These services involve issuance of Certificates of Navajo Indian Blood for federal services eligibility; i.e., health, education, general assistance, or verification of Indian preference for employment. In most cases, certificates will be issued on the same day requested, subject to privacy considerations. Contractor will continue to develop the Tribal Photo Identification Card in lieu of a Certificate of Navajo Indian Blood, which, if consistent with applicable federal guidelines, may be used for international travel. Contractor may consult with appropriate federal agencies on technical requirements for Tribal Photo Identification Cards, and enter into Memoranda of Understanding with such agencies to implement the use of such cards.
4. Contractor will provide Tribal Photo Identification Cards and Marriage Licenses and charge and/or collect fees.
5. Recording services shall include changes to family status by documents a resulting from births, deaths, marriages, divorces, state annulments, adoptions, guardianships, relinquishments and court actions to include paternity and validation of marriage degrees. Data shall be recorded accurately; i.e., census numbers, name spelling, birth dates and other entries to family records.

6. Contractor will work on the maintenance of the 1940 BIA Navajo Census Base Roll ("Roll") utilizing the Tribal Enrollment Database, with continual updating of information. Contractor shall make available to the BIA at the end of each year, the updated changes to the Roll.

7. Administrative changes in Contractor procedures or plan of operation will be cleared with appropriate Navajo Nation legal staff to assure compliance with Navajo law and federal guidelines.

8. BIA will have access to enrollment and contract records routinely used in the operation of this contract program for Probate purposes pursuant to the Navajo Nation Privacy and Access to Information Act. 2 N.N.C. §§ 81, *et seq.* Contractor will provide priority assistance to the BIA in obtaining census and enrollment information and statistics for federal purposes.

9. The original Roll of the Navajo Reservation prepared by the BIA shall be duplicated, if necessary, by the Contractor and used until such time as a base roll is designated by the Navajo Nation.

10. Contractor agrees the Roll will be updated and preparation of Navajo membership records will be accomplished as follows (in compliance with Navajo Law):

- a. Identifying and documenting deaths on the roll;
- b. Removing members from the roll who, by written petition to the President of the Navajo Nation, have requested that their names be stricken from the Roll. Such persons may be reinstated as members of the Navajo Nation only by majority of vote of the Navajo Nation Council or as amended by the Navajo Nation. Membership shall be in accordance with 1 N.N.C. §705;
- c. Adding to the Roll, names of individuals who acquire membership at birth and meet Navajo eligibility criteria;
- d. Adding to the Roll, names of individuals not previously entered on the Roll but who have been determined to satisfy eligibility criteria for Navajo Nation membership; and
- e. Providing public awareness and education at community events (including as necessary, the provision of refreshments).

11. Utilizing existing records and by duplication, if necessary, of the Roll, Contractor will research, prepare, and certify documents for use in determining entitlement for services and benefits, unless otherwise provided by law.

12. Contractor shall provide enrollment information upon request to the following entities in compliance with Navajo Nation Privacy Act. 2 N.N.C. §§ 81 *et seq.*:

- a. BIA and applicable branches, such as the Office of Indian Education programs, and other Department of the Interior agencies and entities on a need-to-know basis;
- b. Navajo Nation, including tribal programs and departments;
- c. Other federally-recognized Indian tribal enrollment services;
- d. State public schools;
- e. Other agencies of the federal government, including but not limited to, the Indian Health Service, Social Security Administration and Department of Defense;
- f. State vital records departments;

- g. Law enforcement agencies; and
- h. Organizations providing benefits or medical treatment to tribal members.

Contractor shall provide enrollment information pursuant to the Navajo Nation Privacy and Access to Information Act, 2 N.N.C. §§ 81, *et seq.*:

13. The Contractor shall use and shall be responsible for procuring appropriate documents with funds available under this contract, including: Certificate of Navajo Indian Blood, Affidavit of Birth, Verification of Birth, Verification of Indian Preference (Form BIA-4432), Application for Enrollment (Family Sheet), and Tribal Photo Identification Card.
14. The Contractor shall adopt and integrate Indian Affairs Record Management Program, have custodianship of records, which includes custody and retirement of records, and shall assure the protection of privacy pursuant to Section 11 of this Scope of Work.
15. BIA and the Navajo Nation will work together to ensure adequate storage space and maintenance of Contractor records, and facilities where the program operates.
16. Contractor's Vital Statistics Manager will manage Contractor's Central Office staff, Agency Vital Statistics Technicians and personnel at the satellite offices. In the absence of extraordinary circumstances, Contractor shall ensure that each of the five agency offices is staffed by at least one employee.





Navajo Nation  
P. L. 93-638 BIA Contract  
CY 2025 AFA - Summary of Proposed Budget

**Part I. - Program Information:**  
A. Program / Division: Navajo Office of Vital Records & Identification/Division of Human Resources  
B. Contract No.: NEW

**Part II. - Budget Information:**

A	B	C	D
Cost Type	Title of Cost Type	Description on the purpose of the budget.	Budget Amount
2001	Personnel Salary	Personnel expenses for twenty-three (23) regular positions and four (4) temps @ 1560 hours (19 pay periods).	\$ 681,579
2900	Fringe Benefit	Fringe Benefits rate of 37.33% (regular) and 7.93% (Temporary)	231,337
3000	Travel		
3500	Meeting		
4000	Supplies		
5000	Lease & Rental	Rental cost of office space and copier equipment rental	90,155
5500	Communication & Utilities		
6000	Repairs & Maintenance	Maintenance and repairs for facilities ad equipment	4,452
6500	Contractual Service		
7000	Special Transactions	Training and insurance premium dues	7,912
8000	Assistance		
9000	Capital Outlay		
9720	Indirect Cost		
<b>Total Budget</b>			<b>\$ 1,015,435</b>

**Part III. - Signatures:**  
 8.6.2024  
Program Manager / Date  
 8/07/2024  
Division Director / Date

**Government Performance and Results Act**  
**(GPRA)**

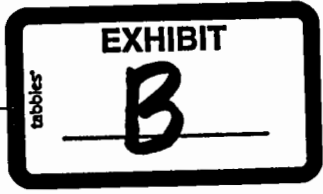
If applicable, GPRA Report will be identified and finalized in coordination with BIA NRO.

## **Program Specific Reporting**

If applicable, Program Specific Report will be identified and finalized in coordination with BIA NRO.

Document No. 023160

Date Issued: \_\_\_\_\_



**SECTION 164 REVIEW FORM**

Title of Document: FY2025 638 Contract Renewal NOVRI Contact Name: DUNCAN, RONALD D

Program/Division: DIVISION OF HUMAN RESOURCES

Email: rduncan@navajo-nsn.gov Phone Number: (928) 871-6883

**Check document category: only submit to category reviewers. OMB, OOC and OAG have 5 working days, except BRD has 2 working days, to review and determine whether the document(s) are sufficient or insufficient. If deemed insufficient, a memorandum explaining the insufficiency of the document(s) is required.**

**Section 164(A)**

Division Director: [Signature] Date: 7/29/2024

**Statement of Policy or Positive Law:** Sufficient Insufficient  
1. OAG: \_\_\_\_\_ Date: \_\_\_\_\_

**IGA, Budget Resolutions, Budget Reallocations or amendments: (OMB and Controller sign ONLY if document expends or receives funds)**  
1. OMB: [Signature] Date: 8-1-24    
2. OOC: [Signature] Date: 8/8/24    
3. OAG: [Signature] Date: 10/14/24

**Section 164(B)**

Division Director: \_\_\_\_\_ Date: \_\_\_\_\_

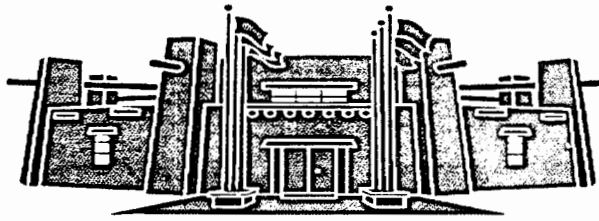
**Grant/Funding Agreement or amendment:**  
1. OMB: \_\_\_\_\_ Date: \_\_\_\_\_    
2. OOC: \_\_\_\_\_ Date: \_\_\_\_\_    
3. OAG: \_\_\_\_\_ Date: \_\_\_\_\_

**Subcontract/Contract expending or receiving funds or amendment:**  
1. BRD: \_\_\_\_\_ Date: \_\_\_\_\_    
2. OMB: \_\_\_\_\_ Date: \_\_\_\_\_    
3. OOC: \_\_\_\_\_ Date: \_\_\_\_\_    
4. OAG: \_\_\_\_\_ Date: \_\_\_\_\_

**Letter of Assurance/M.O.A./M.O.U./Other agreement not expending funds or amendment:**  
1. OAG: \_\_\_\_\_ Date: \_\_\_\_\_

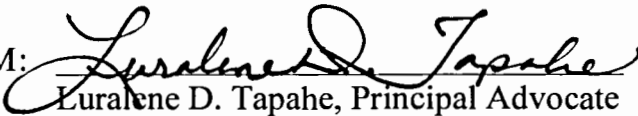
**M.O.A. or Letter of Assurance expending or receiving funds or amendment:**  
1. OMB: \_\_\_\_\_ Date: \_\_\_\_\_    
2. OOC: \_\_\_\_\_ Date: \_\_\_\_\_    
3. OAG: \_\_\_\_\_ Date: \_\_\_\_\_

Office of the President/Vice President \_\_\_\_\_ Date: \_\_\_\_\_



## MEMORANDUM

TO: Hon. Vince James, Chairman  
Health, Education, and Human Services Committee  
25<sup>th</sup> Navajo Nation Council

FROM:   
Luralene D. Tapahe, Principal Advocate  
Office of Legislative Counsel

DATE: November 26, 2024

RE: **AN ACTION RELATING TO THE HEALTH, EDUCATION, AND HUMAN SERVICES COMMITTEE, THE BUDGET AND FINANCE COMMITTEE, AND THE NAABIK'ÍYÁTI' COMMITTEE; APPROVING A CONTRACT BETWEEN THE NAVAJO NATION AND THE U.S. DEPARTMENT OF INTERIOR PURSUANT TO 25 U.S.C. §5301 ET SEQ. (P.L. 93-638, AS AMENDED) FOR THE OFFICE OF VITAL RECORDS UNDER THE NAVAJO NATION DIVISION OF HUMAN RESOURCES, BEGINNING JANUARY 1, 2025 AND ENDING DECEMBER 31, 2025**

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Per your request, the Office of Legislative Counsel has prepared the above-described proposed legislation. Pursuant to 2 N.N.C. §164(A)(1), OLC finds this draft to be legally sufficient as currently drafted. However, as with any action of the Navajo Nation government, this legislation can be legally challenged. Also, please note that proposed amendments to this legislation, if any, may alter OLC's determination of the legal sufficiency of this legislation.

Pursuant to her authority under 2 N.N.C. §164(A)(5), the Speaker of the Navajo Nation Council may assign this legislation to standing committees other than those listed above.

Please review this legislation and its attached exhibits, to make sure that everything is satisfactory and in order. OLC relies on you, your LDA, and the requesting programs or parties to provide all necessary supporting documents for this legislation.

You should contact me immediately if any edits are needed, or if you have any questions or concerns. I can be reached at the Office of Legislative Counsel at (928) 871-7166 or via email at [luralenetapahe@navajo-nsn.gov](mailto:luralenetapahe@navajo-nsn.gov).

THE NAVAJO NATION  
LEGISLATIVE BRANCH  
INTERNET PUBLIC REVIEW PUBLICATION



LEGISLATION NO: 0256-24

SPONSOR: Vince R. James

**TITLE: An Action Relating to Health, Education, and Human Services Committee, the Budget and Finance Committee, and the Naabik'iyáti' Committee; Approving a Contract between the Navajo Nation and the U.S. Department of Interior Pursuant to 25 U.S.C. §5301 et seq. (P.L. 93-638, as amended) for the Office of Vital Records Under the Navajo Nation Division of Human Resources, Beginning January 1, 2025 and Ending December 31, 2025**

*Date posted:* November 26, 2024 at 4:47 PM

Digital comments may be e-mailed to [comments@navajo-nsn.gov](mailto:comments@navajo-nsn.gov)

Written comments may be mailed to:

Executive Director  
Office of Legislative Services  
P.O. Box 3390  
Window Rock, AZ 86515  
(928) 871-7586

Comments may be made in the form of chapter resolutions, letters, position papers, etc. Please include your name, position title, address for written comments; a valid e-mail address is required. Anonymous comments will not be included in the Legislation packet.

**Please note:** This digital copy is being provided for the benefit of the Navajo Nation chapters and public use. Any political use is prohibited. All written comments received become the property of the Navajo Nation and will be forwarded to the assigned Navajo Nation Council standing committee(s) and/or the Navajo Nation Council for review. Any tampering with public records are punishable by Navajo Nation law pursuant to 17 N.N.C. §374 *et. seq.*

THE NAVAJO NATION  
LEGISLATIVE BRANCH  
INTERNET PUBLIC REVIEW SUMMARY

LEGISLATION NO.: 0256-24

SPONSOR: Honorable Vince R. James

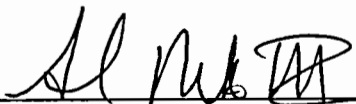
TITLE: An Action Relating to Health, Education, and Human Services Committee, the Budget and Finance Committee, and the Naabik'iyáti' Committee; Approving a Contract between the Navajo Nation and the U.S. Department of Interior Pursuant to 25 U.S.C. §5301 et seq. (P.L. 93-638, as amended) for the Office of Vital Records Under the Navajo Nation Division of Human Resources, Beginning January 1, 2025 and Ending December 31, 2025

Posted: November 26, 2024, at 4:47 PM

5 DAY Comment Period Ended: December 01, 2024

Digital Comments received:

Comments Supporting	<i>None</i>
Comments Opposing	<i>None</i>
Comments/Recommendations	<i>None</i>



Legislative Secretary II  
Office of Legislative Services

December 02, 2024; 7:55 AM

Date/Time

HEALTH, EDUCATION AND HUMAN SERVICES COMMITTEE  
25<sup>TH</sup> NAVAJO NATION COUNCIL

SECOND YEAR 2024  
COMMITTEE REPORT

Madame Speaker,

The HEALTH, EDUCATION AND HUMAN SERVICES COMMITTEE to whom has been assigned:

**Legislation No. 0256-24:** An Action Relating to Health, Education, and Human Services Committee, the Budget and Finance Committee, and the Naabik'iyáti' Committee; Approving a Contract between the Navajo Nation and the U.S. Department of Interior Pursuant to 25 U.S.C. §5301 et seq. (P.L. 93-638, as amended) for the Office of Vital Records Under the Navajo Nation Division of Human Resources, Beginning January 1, 2025 and Ending December 31, 2025

**Sponsor:** Delegate Vince R. James

**Co-Sponsor:** Delegate Andy Nez

Has had it under consideration and reports a Do Pass with no amendments and thence refers the legislation to the Budget and Finance Committee.

Respectfully submitted,



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Honorable Vince R. James, Chairperson  
Health, Education and Human Services Committee  
25<sup>th</sup> Navajo Nation Council

Date: December 4, 2024

Main Motion:

Motion: Honorable George Tolth

Second: Honorable Helena Nez Begay

Vote: 4-0-2



**HEALTH, EDUCATION AND HUMAN SERVICES COMMITTEE**  
**Special Meeting**  
**December 4, 2024**

**Legislation No. 0256-24:** An Action Relating to Health, Education, and Human Services Committee, the Budget and Finance Committee, and the Naabik'iyáti' Committee; Approving a Contract between the Navajo Nation and the U.S. Department of Interior Pursuant to 25 U.S.C. §5301 et seq. (P.L. 93-638, as amended) for the Office of Vital Records Under the Navajo Nation Division of Human Resources, Beginning January 1, 2025 and Ending December 31, 2025

**Sponsor:** Delegate Vince R. James

**Co-Sponsor:** Delegate Andy Nez

**VOTE TALLY:**

**Main Motion:**

Motion: Honorable George Tolth

Second: Honorable Helena Nez Begay

Yea: Helena Nez Begay; Andy Nez; George Tolth; Curtis Yanito

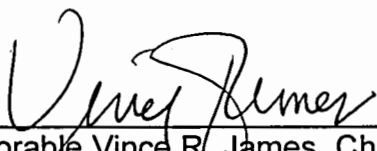
Nay:

Not Voting: Honorable Vince R. James (Presiding)

Excused: Honorable Germaine Simonson

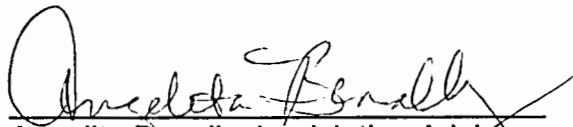
Absent:

Vote: 4-0-2



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Honorable Vince R. James, Chairperson  
Health, Education and Human Services Committee  
25<sup>th</sup> Navajo Nation Council



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Angelita Benally, Legislative Advisor  
Health, Education and Human Services Committee  
Office of Legislative Services

**BUDGET AND FINANCE COMMITTEE  
25th NAVAJO NATION COUNCIL**

**SECOND YEAR 2024**

**COMMITTEE REPORT**

Madam Speaker,

The **BUDGET AND FINANCE COMMITTEE** to whom has been assigned:

**LEGISLATION #0256-24:** AN ACTION RELATING TO HEALTH, EDUCATION, AND HUMAN SERVICES COMMITTEE, THE BUDGET AND FINANCE COMMITTEE, AND THE NAABIK'ÍYÁTI' COMMITTEE; APPROVING A CONTRACT BETWEEN THE NAVAJO NATION AND THE U.S. DEPARTMENT OF INTERIOR PURSUANT TO 25 U.S.C. §5301 ET SEQ. (P.L. 93-638, AS AMENDED) FOR THE OFFICE OF VITAL RECORDS UNDER THE NAVAJO NATION DIVISION OF HUMAN RESOURCES, BEGINNING JANUARY 1, 2025 AND ENDING DECEMBER 31, 2025.  
*Sponsor: Honorable Vince R. James Co-Sponsor: Honorable Andy Nez*

Has had it under consideration and reports a **DO PASS** with one (01) amendment.

**Amendment #1:**

1. Page 1, Line 17, make the changes as noted below:

DECEMBER 31, 2025~~7~~

2. Page 2, Lines 21-22, make the changes as noted below:

Office of Vital Records for a three ~~one~~-year period, beginning January 1, 2025 and ending December 31, 2025~~7~~.

3. Page 3, Lines 1-2, make the changes as noted below:

for a three ~~five~~-year term beginning January 1, 2025, and ending December 31, 2025~~7~~

4. Renumber or re-letter succeeding paragraphs, sections, and exhibits, as necessary and appropriate. The Office of Legislative Services and Office of Legislative Counsel are authorized to make technical edits to this legislation and its exhibits to implement the intent of this legislation as amended. This amendment supersedes inconsistencies in any other previous amendment(s).

And thereafter the legislation was referred to the Naabik'íyáti' Committee.



BUDGET AND FINANCE COMMITTEE  
25th NAVAJO NATION COUNCIL

SECOND YEAR 2024

ROLL CALL  
VOTE TALLY SHEET

**LEGISLATION #0256-24:** AN ACTION RELATING TO HEALTH, EDUCATION, AND HUMAN SERVICES COMMITTEE, THE BUDGET AND FINANCE COMMITTEE, AND THE NAABIK'ÍYÁTI' COMMITTEE; APPROVING A CONTRACT BETWEEN THE NAVAJO NATION AND THE U.S. DEPARTMENT OF INTERIOR PURSUANT TO 25 U.S.C. §5301 ET SEQ. (P.L. 93-638, AS AMENDED) FOR THE OFFICE OF VITAL RECORDS UNDER THE NAVAJO NATION DIVISION OF HUMAN RESOURCES, BEGINNING JANUARY 1, 2025 AND ENDING DECEMBER 31, 2025.  
*Sponsor: Honorable Vince R. James Co-Sponsor: Honorable Andy Nez*

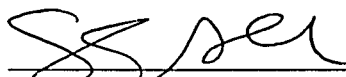
Date: December 17, 2024 – Regular Meeting (Window Rock, Arizona)  
Location: Budget and Finance Committee Conference Room -- 200 Parkway Building #4  
Window Rock, Arizona 86515

Main Motion:

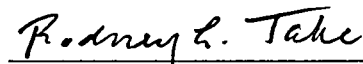
M: Carl R. Slater S: Norman M. Begay V: 3-0-1  
In Favor: Norman M. Begay; Carl R. Slater; Lester Yazzie  
Opposition: None  
Excused: Amber Kanazbah Crotty  
Not Voting: Shaandiin Parrish, *Chairperson*

Amendment #1:

M: Carl R. Slater S: Norman M. Begay V: 3-0-1  
In Favor: Norman M. Begay; Carl R. Slater; Lester C. Yazzie  
Opposition: None  
Excused: Amber Kanazbah Crotty  
Not Voting: Shaandiin Parrish, *Chairperson*



Honorable Shaandiin Parrish, *Chairperson*  
Budget and Finance Committee



Rodney L. Dahe, *Legislative Advisor*  
Office of Legislative Services