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Office of the New Mexico Secretary	/ of State

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1	SECRETARY TOULOUSE OLIVER: Again, welcome,
2	everyone. Thank you for being here, either in person
3	and I'm really pleased to see many of you here today or
4	remotely through webcast. And again, just so you know
5	we're in the right place, we're here today for the third
6	public hearing that we're holding throughout the state
7	to gather public input on rules my office has drafted
8	regarding runoff voting and the way the ballot questions
9	will appear on the ballot.
10	Again, this rulemaking process is mandated
11	by the passage of House Bill 407 last legislative
12	session. There has been a public comment period, and
13	that public comment period opened since we posted notice
14	of these rules on June 25th.
15	I want to thank everybody for being here
16	today and participating in the public process, as well
17	as all the organizations and individuals that submitted
18	feedback over the last month. The comments that you
19	give today, either oral or written, will be included in
20	the overall record of public comment for these rules.
21	Our hearing officer today is our Deputy
22	Secretary of State Sharon Pino, to my right; and to her
23	right we have our Deputy Election Director Dylan Lane,
24	as part of this process.
25	And so lastly, but not least, and before I

1	hand it over to Sharon, this process we're about to
2	engage in is very structured under state law in terms of
3	how to promulgate administrative rules. So what you'll
4	see when we start the process today, it's almost like a
5	quasi-judicial process.
6	Our role here is to conduct a hearing that
7	is expedient, but that also gives all of you ample time
8	to offer your thoughts and concerns, but it's also very
9	structured. So it's not like a traditional public
10	forum, and it's not a place in which we can answer a lot
11	of questions or do a lot of responding, but it is an
12	opportunity for us to hear from you-all and to receive
13	your feedback and input so that we can craft the best
14	rules possible.
15	So with that, again, I will hand it over to
16	our Deputy Secretary of State Sharon Pino. Thank you
17	all very much.
18	HEARING OFFICER PINO: I will also stand,
19	because I'm super short. Good afternoon. So this
20	hearing will now come to order. Today's date is
21	July 31st, 2019. The time is 1:20 PM, and we are
22	assembled at the Doña Ana County Commission Chamber in
23	Las Cruces, New Mexico.
24	I am Sharon Pino, Deputy Secretary of
25	State. I will be acting as the hearing officer for this

1	public comment and rule hearing.
2	Again, as the Secretary of State indicated,
3	the purpose of this hearing is for the Office of the
4	New Mexico Secretary of State to receive public comment,
5	views, argument, testimony and data on its proposed rule
6	to be codified as parts 1.10.14 and 1.10.16 NMAC.
7	This hearing is being conducted pursuant to
8	and in accordance with NMSA 1978, Sections 1-2-1, 1-16-7
9	and 1-22-16 of the Election Code, which authorizes the
10	Office to adopt and promulgate rules and regulations to
11	implement and provide uniform, effective procedures for
12	runoff elections and how state and local ballot
13	questions are to appear on a ballot. In addition, this
14	hearing procedure will comply with the State Rules Act.
15	Public notice of this hearing was provided
16	to the public and published in the New Mexico Register
17	on June 25th of 2019. Copies of the proposed rules have
18	been available at the Secretary of State's office and
19	posted on our website since the notice was published.
20	Copies of the proposed rule are also available to the
21	public attending this hearing on the table located near
22	the door. Hopefully, you-all, again, got a copy of
23	that.
24	This hearing is also being live-streamed on
25	the Secretary of State's website, www.sos.state.nm.us.

1	I ask that all members in attendance today
2	please silence your cell phones and ask that any
3	extended conversation please be held outside of the room
4	just because, again, we do have a court reporter here,
5	and we're trying to keep a record of the proceedings.
6	Now, may I remind everyone who is in
7	attendance, please ensure that you have signed in on the
8	signup sheet that will be later entered into the record
9	as an exhibit of this hearing. Okay.
10	Let the record show that staff from the
11	Secretary of State's Office is present. Again, you have
12	all heard from our the Honorable Maggie Toulouse
13	Oliver, our Secretary of State, and we also have our
14	Deputy Elections Director, Dylan Lange, here.
15	This is a formal proceeding, and a court
16	reporter has been designated to transcribe the
17	proceedings. The transcript from this hearing will
18	become part of the rule hearing record. Therefore,
19	persons recognized to testify or offer comment are
20	please asked to identify yourself for the record, and
21	that is by name, any relevant affiliations.
22	Again, if you're here representing an
23	organization or if you're just here as a citizen on your
24	behalf, please state that for the record if you come up
25	and choose to speak.

1	Also, please speak loudly and clearly so
2	the reporter can pick up your comments.
3	So I'm going to go over now the format of
4	the hearing and what that will be. You've heard a
5	little bit about the State Rules Act, and so I'll inform
6	you-all of what the procedures will be.
7	This hearing will be conducted in the
8	following manner and in accordance with 1.24.25.13 NMAC.
9	First, the Secretary of State will present exhibits. We
10	already have 15 exhibits. Again, this is our third
11	hearing. So we have 15 exhibits that have been entered
12	into the record as part of these rules proceedings.
13	Prior to the start today, we were able to
14	lay those all out on the table for anybody who wished to
15	inspect those. And certainly, again, if anybody would
16	like to inspect the records a lot of these are
17	already available on the website, or have been available
18	since we published notice of this, but we're happy to
19	make those available after, if anybody in the audience
20	would like to inspect those.
21	As the hearing officer, we have additional
22	exhibits that are offered. I would rule on the
23	admissibility of the exhibits offered for admission.
24	Exhibits admitted into evidence are
25	available for review by members of the public. After

1	staff offers exhibits and their admission has been ruled
2	upon, I will open the hearing for testimony and comments
3	from the audience.
4	If you have indicated that you would like
5	to testify, you should have signed your name on the
6	corresponding attendance sheet. Again, we had a sign-in
7	sheet for each section of both rules.
8	We will proceed in numerical sequence
9	through each part of the proposed rule, starting with
10	the top two runoff and ranked-choice voting rule,
11	followed by the ballot question rule.
12	I will call individuals to testify in the
13	order they have signed up. After public comment is
14	given on a specific section of the rule, I will call for
15	general public comments. If you would like to give
16	general comments about either of the proposed rules,
17	please save your comment under the general comment
18	period.
19	Secretary of State's staff will introduce
20	the parts of the rule in which we will receive
21	testimony. After the part of the rule is introduced, I
22	will call for testimony. Speakers will address only the
23	one part of the rule at a time. Please limit your
24	testimony to only the part of the rule we are receiving
25	testimony on. However, you may refer to other parts of

1	the rule that reasonably relate to the part of the rule
2	being discussed or which relate to your comments. I
3	further ask that people do not apply or voice opposition
4	after hearing a particular comment.
5	The Secretary of State does not follow the
6	Rules of Evidence; and, therefore, the hearing officer
7	may, in the interest of efficiency, exclude or limit
8	comment or questions deemed irrelevant, redundant or
9	unduly repetitious.
10	The decision as to whether such exhibits,
11	testimony, commentary or other evidence is irrelevant,
12	redundant or unduly repetitious shall be made by me, the
13	hearing officer.
14	May I have a show of hands on the number of
15	people who intend to testify or comment on the proposed
16	rules today?
17	So we have two? Okay. And certainly,
18	again, if you change your mind throughout the
19	proceedings, we'll recognize you at that point. We just
20	need to make sure that you signed the signup sheet for
21	purposes of the record before we conclude today. Okay.
22	After a person has testified or offered
23	comment, any members of the audience wishing to question
24	that person may do so after being recognized by me.
25	Each person recognized to speak shall identify him or

1	herself for the record. Questions will be limited to
2	only clarifying questions to the person who has offered
3	their testimony or public comment.
4	In asking clarifying questions, please be
5	aware that this hearing is scheduled for three hours,
6	and we need to be respectful of everybody's time. Yeah,
7	not an issue. We don't have a ton of people here.
8	This public hearing is intended to provide
9	the public with an opportunity to voice opinions on the
10	proposed rules.
11	At this time I will ask the Secretary of
12	State's Office, Mr. Lange, will go through and identify
13	the exhibits that have already been offered in as part
14	of the record and when those were made publicly
15	available?
16	MR. LANGE: Madam Hearing Officer, I will.
17	As we stated, we did allow for inspection of all the
18	exhibits before the hearing. So far there's been 15
19	exhibits entered over two days of public hearing.
20	Exhibit 1 is the notice of rulemaking published in the
21	New Mexico Register. That was available on our website
22	June 25th, also published on June 25th.
23	Exhibit 2 is an article regarding the
24	Notice of Rulemaking published in the Albuquerque
25	Journal on June 25th.

1	Exhibit 3 is an article regarding a Notice
2	of Rulemaking published in the Santa Fe New Mexican on
3	June 25th.
4	Exhibit 4 is the Notice of Cancelation of
5	Public Comment Hearing published in the Register on
б	July 16th.
7	Exhibit 5 is a Notice of Proposed
8	Rulemaking change of time and location published in the
9	New Mexico Register on July 16th.
10	Exhibit 6 is the draft proposed rule
11	regarding rank-choice voting in top two runoff
12	elections, available on our website June 25th.
13	Exhibit 7 is the proposed rule regarding
14	ballot questions available on our website June 25th.
15	Exhibit 8 is electronic correspondence
16	regarding the posting of the Notice of Rulemaking on the
17	New Mexico Sunshine Portal of June 17th, 2019.
18	Exhibit 9 is an electronic correspondence
19	sent regarding the Notice of Rulemaking to interested
20	parties, dated June 25th 2019.
21	Exhibit 10 is correspondence to the
22	New Mexico Legislative Council Service regarding the
23	Notice of Rulemaking on June 24th, 2019.
24	Exhibit 11 is all written comment that our
25	office received during the written comment period,

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1	starting on June 25th, 2019.					
2	Exhibit 12 is the attendance sheet from our					
3	first public comment rule hearing in Santa Fe.					
4	Exhibit 13 is public comment received at					
5	our Albuquerque public comment yesterday.					
6	Exhibit 14 is further written comments					
7	submitted from our Albuquerque hearing.					
8	And Exhibit 15 is the attendance sheet from					
9	our Albuquerque public comment rule hearing.					
10	HEARING OFFICER PINO: Thank you.					
11	Any person wishing to submit additional					
12	data views, argument or testimony shall do so after					
13	being recognized by me. So that means, again, if you					
14	come up and give public comment, you would like to					
15	submit something written that would be made part of the					
16	record, you can do so at that time. We will make sure					
17	that it is marked as an exhibit, and then I will rule on					
18	the admissibility of that exhibit.					
19	As Mr. Lange mentioned, the proposed rules					
20	have been introduced into the record. I will now open					
21	the floor to the audience for testimony and comments on					
22	each part of the rule. The audience may again ask					
23	clarifying questions to each person providing his or her					
24	testimony or commentary.					
25	First, before we get started going through					

1	each part, I would like to ask for a show of hands of					
2	the people in attendance who are in support of these					
3	rules. So we have four, five, six, seven, eight, nine.					
4	Okay.					
5	Now a show of hands for the people in					
б	attendance who are opposed to these rules.					
7	We have one, two. Okay, thank you for					
8	that.					
9	Again, any comment or feedback that our					
10	office receives helps us through this process. Okay.					
11	Okay. So we are going to start with public					
12	comment for the top two runoff elections and the					
13	rank-choice voting, 1/10/14. And the first sections					
14	that we will accept public comment on are Sections 1					
15	through 6. Section 1 is the Issuing Agency; Section 2,					
16	the Scope; Section 3, Statutory Authority, Section 4,					
17	Duration; Section 5, Effective Date; and, Section 6,					
18	Objective.					
19	Now, on our signup sheet we did not have					
20	anybody sign up to give public comment on Sections 1					
21	through 6. So I would ask: Is there anyone in					
22	attendance who either came in late or didn't have the					
23	opportunity or thought they didn't want to speak on					
24	these sections; but, after reading through, they might					
25	have some public comment to offer? Is there anyone who					

1	would like to come up and offer public comment on					
2	Sections 1 through 6?					
3	Okay. There being none, we will move on to					
4	the next section, and that is 1.10.14, Section 7,					
5	Definitions. We do not have anyone signed up on the					
6	attendance sheet to give public comment on Section 7,					
7	Definitions. And the same thing, is there anyone in					
8	attendance who would like to come up and offer any					
9	public comment on this section? Sir?					
10	And I'm just going to ask that you sign the					
11	attendance sheet for that section so we have that as					
12	part of the record.					
13	MR. PEARCE: Yes.					
14	HEARING OFFICER PINO: Thank you so much.					
15	MR. PEARCE: My name is Rusty Pearce. I am					
16	a citizen of Doña Ana County and of Las Cruces. And the					
17	word "Overvote," 1.10.14.7, meaning a voter has ranked					
18	more than one candidate at the same ranking, this is					
19	something that's very concerning to me as far as					
20	educating the people.					
21	I have talked to a lot of people who are					
22	concerned and are confused about rank-choice voting. So					
23	what they plan on doing when they go in is they've got					
24	their top candidate, and they decided to vote for that					
25	candidate, Number 1, Number 2, Number 3, in every way					
1						

1	because they feel like that's going to get their vote					
2	for that candidate. They're confused. And if there's a					
3	bubble for that candidate, they're going to do it no					
4	matter what.					
5	So I'm a little concerned about education,					
6	as far as that goes, so I'd like to see specific					
7	attention to the overvote versus some of the other					
8	votes.					
9	HEARING OFFICER PINO: Thank you.					
10	Ma'am, if would like to come forward?					
11	Please state your name and identify if					
12	you're representing any organization or yourself.					
13	MS. DORAZIO: Thank you.					
14	My name is Bernadette Dorazio. I'm a					
15	citizen of Doña Ana County. What I was wondering is on					
16	F, under Definitions, the last word, or two words, says,					
17	"no vote," and I was wondering if, as silly as it					
18	sounds, if we could have a definition for "no vote"					
19	added? Because if we go down M, "Undervote means a					
20	voter did not rank any candidates for an office."					
21	Does undervote and no vote mean the same					
22	thing? So if it does, then maybe we need to specify					
23	that or just have a definition for "no vote," repeating					
24	undervote.					
25	HEARING OFFICER PINO: Thank you for that					

1	comment.						
2	MS. DORAZIO: Okay. Thank you.						
3	HEARING OFFICER PINO: If we could also						
4	have you sign up on the sheet for Section 7? Thank you						
5	so much.						
6	Anybody else for Section 7?						
7	Okay. We're going to proceed on to 1.1.14,						
8	Section 8, Ballot. I do not have anyone signed up on						
9	the attendance sheet to provide public comment for						
10	Section 8, Ballot.						
11	Is there anyone in attendance who would						
12	like to if you could come forward, give some public						
13	comment on this section?						
14	For purposes of the record, please identify						
15	yourself.						
16	MR. ELLINS: Yes, my name is Lynn Ellins.						
17	I'm the former Doña Ana County Clerk, and currently						
18	Doña Ana County Commissioner.						
19	I have a question about ballot design.						
20	With the paper ballots, you fill in the circle, and the						
21	machine can generally read it, unless you need to pull						
22	it and get some interpretation.						
23	Are people going to be choosing by numbers?						
24	Are they going to have to put a number in the ballot, in						
25	the circle? How is the machine going to read the ballot						

1	as a matter of ballot design?					
2	HEARING OFFICER PINO: And again, I know					
3	that the Secretary went through we're here really to					
4	accept public comment, not to provide answers. But I					
5	think this might be an easy one where we can ask					
6	Mr. Lange to please provide a little bit of information					
7	on that.					
8	Thank you for that.					
9	MR. LANGE: Yeah, we're still deciding the					
10	ballot design, but it would just be a bubble. It would					
11	not be numbers. Filling in a bubble, first choice,					
12	second choice, third choice, fourth choice, fifth					
13	choice.					
14	MR. ELLINS: Well, let's assume there were					
15	four candidates. So each candidate can have four					
16	bubbles to choose from?					
17	MR. LANGE: Yes.					
18	MR. ELLINS: Okay. Thank you.					
19	HEARING OFFICER PINO: Thank you so much					
20	for your comment. If we could have you sign in on the					
21	signup sheet for that section?					
22	Okay. We have another person who would					
23	like to speak Section 8, Ballot?					
24	MR. GALLUS: Secretary of State, thanks for					
25	doing this. It's real important that we get some input,					

1	and it's nice to know you can care that much to come.					
2	My name is Dave Gallus. I'm representing					
3	myself. And I guess this is a good time it's really					
4	confusing to a lot of people I talk to about what the					
5	ballot is going to look like.					
6	Can we get a sample ballot out so we can					
7	practice in groups to let them know what they're going					
8	to be doing and give them some more notice. Because I					
9	think a lot of people are going to throw their hands up					
10	and say, "I don't understand. I'm not going to vote,"					
11	and that's certainly not what we want.					
12	MS. TOULOUSE OLIVER: Thank you for your					
13	question, Mr. Gallus. The County Clerk's Office will					
14	have sample ballots available. We have to finalize the					
15	ballot coming up in August, so it's actually right					
16	around the corner. One those ballots are finalized,					
17	they will be able to make sample ballots available					
18	online, etc., and those are absolutely for the use of					
19	public education.					
20	MR. GALLUS: But even before that I					
21	mean, before we even know who's going to run for office,					
22	if we can get something that would just give an overview					
23	of exactly what it's going to look like. I don't know					
24	if that's possible for other states or counties that did					
25	that, so if we could get that?					

1	MS. TOULOUSE OLIVER: There are definitely					
2	some public education materials out there, and we'll					
3	make sure I know the County Clerk's Office she's					
4	not in. I think you might already have some available,					
5	so we'll make that connection before you leave today.					
б	MR. GALLUS: Thank you.					
7	MS. TOULOUSE OLIVER: Thank you.					
8	HEARING OFFICER PINO: And again, if we					
9	could just have you sign in on the sheet. We're trying					
10	to keep a record. Thank you so much for your patience.					
11	Thank you.					
12	Ma'am?					
13	MS. MONTOYA ORTEGA: Good afternoon. Thank					
14	you. My name is Gina Eugenia Montoya Ortega. I'm a					
15	citizen, as well as a candidate for the election that is					
16	coming up.					
17	I was concerned especially something so					
18	new, and we have imposed this on people without					
19	educating them. I think it's something they should have					
20	done at least a year ahead.					
21	In reference to what the gentleman has					
22	asked about sample ballots, we did have coffee with the					
23	Clerk last week, and we did see some sample ballots. Of					
24	course, it's kind of hard until you actually do kind					
25	of see that, especially the City has some materials					

1	that I would like to ask be submitted as evidence					
2	because this is something that they were trying to use					
3	to educate us. However, I cannot associate myself as a					
4	burrito, a relleno or an enchilada. But the material					
5	that Amanda and Lindsey did bring did make it a little					
6	bit better.					
7	So, yes, I would ask that, you know, this					
8	is what we are educating people on, but yet it's still					
9	not clear. People are concerned, as Rusty Pearce asked,					
10	you know, say I want my candidate I really want this					
11	candidate. I don't want the other ones, so I'm going to					
12	write 1, 2 and 3. And some of you who sign this is					
13	going to create a spoiled ballot. They don't understand					
14	how that will create a spoiled ballot. Because I can					
15	understand you rank them all first, then that's					
16	confusion. But if you tell me, 1, 2 and 3, I know who					
17	you want. Thank you.					
18	HEARING OFFICER PINO: Thank you. And I					
19	would ask that the Secretary of State's Office mark that					
20	as Exhibit 16.					
21	MS. MONTOYA ORTEGA: There's three pieces.					
22	Is that					
23	HEARING OFFICER PINO: We'll just do a					
24	composite Exhibit 16. So if you can take those over to					
25	the table, we'll have those marked. I will accept those					

1	as Exhibit Composite Exhibit 16 into the record.						
2	Sir, you would like to speak on Section 8,						
3	Ballot?						
4	MR. WENDLER: Yes. That's what we're on						
5	right now, correct?						
6	HEARING OFFICER PINO: Yes, that's correct.						
7	If you could identify yourself and						
8	MR. WENDLER: The name is Charles Wendler.						
9	I'm a county resident here, okay? Thank you for coming						
10	down here. Unfortunately there aren't more people here.						
11	But I think some of this has already been expressed, and						
12	I'll continue to expand on some of that already, the						
13	time frames. I think just a little bit ago a question						
14	was asked about when this would be able available, some						
15	of the sample ballots, etc., etc.						
16	We know that August 27th is the date for						
17	people to file for candidacy, correct? So I would						
18	assume you're going to have to do something at that						
19	point in time.						
20	Now, then, what is the amount of time that						
21	we can get from you when we can expect these sample						
22	ballots with everything on it that's going to be correct						
23	and accurate. I think that's probably going to be						
24	and I don't mean to put any words in your mouth, but						
25	that's going to be somewhere probably in the first part						

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1	of September, correct?
2	Early voting will start the first part of
3	October, give or take. So that means we get
4	approximately one month in order to get out all this
5	education to everybody. That being said, a new way of
6	voting, rank-choice, so on and so on.
7	As a former educator, I'm concerned about
8	that lead time, and be sufficient to be able to do a
9	proper job of educating people, which is challenging in
10	itself. Okay? So I'm really concerned, only a month to
11	get education out to people on something as critical as
12	voting for city mayor, city council, rank-choice. I
13	mean, that doesn't makes a whole lot of sense to me.
14	I'm not trying to be critical or anything;
15	I'm just evaluating, like we all are in all this
16	rulemaking and everything. I'm saying, wow, so I'm
17	just that's a tall order, and I think it's really a
18	lot more than to expect from all of us to engage in.
19	So with all due respect, what I'm saying is
20	it's just really I think someone just previously said
21	something about there should have more lead time, a year
22	or so. Something so critical for the people who are
23	going to represent us, one month? Folks, common sense.
24	Thank you very much. I appreciate it.
25	HEARING OFFICER PINO: Thank you for your

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1	feedback. And if we can ask that you sign in on the
2	signup sheet.
3	And I would just like to add again, as the
4	Secretary of State mentioned at the beginning of our
5	hearing, this rulemaking was mandated by, again, the
6	legislature. A bill House Bill 407 passed during the
7	last legislative session.
8	Certainly, our office will do everything we
9	possibly can to work with the County Clerk in education
10	and getting the voters the information that they need.
11	Do we have one more person who would like
12	to speak on Section 8, Ballot? And again, I would like
13	to remind everyone, we will have a general comment
14	period at the end that will be, again, to provide
15	comment on all sections.
16	But just for purposes of us and this
17	rulemaking process, it really helps us to go section by
18	section. That way we make sure if there is public
19	feedback directly on a section that's going to wait on,
20	again, does our office need to make changes to that
21	section? You know, how can we clarify things? Do we
22	take that into context? We would ask that general
23	comments be saved for the end.
24	We are on Section 8. If you could
25	introduce yourself?

N/A

1	MS. BACHMAN: I'm Lindsey Bachman. I'm
2	Chief Deputy Clerk for Doña Ana County. Again, a lot of
3	gratitude has been expressed for you guys coming down to
4	have this hearing in an area where rank-choice voting
5	will be implemented. It's really, really important.
6	So as part of our process internally, we've
7	gathered some feedback from staff that have generally
8	generally have more experience with elections than the
9	Clerk and myself, and two specific sections under 8 came
10	up. The first was C. In C, it stipulates the sample
11	ballots that would be illustrating how rank-choice
12	voting would work.
13	Staff had some concerns that if you were to
14	indicate a pattern on that sort of illustration, that it
15	might do undue influence towards the voter about how to
16	fill out their ballot. So I don't know if that means
17	that additional language needs to be added to the rule
18	or if that's just something to be thinking about as we
19	move forward with the process towards the election. I
20	just thought it was important to mention.
21	The second is in E, when it's discussing
22	duplication. I believe in a previous meeting the clerks
23	and others who were in the room talked about how it
24	might be good to have some sort of accountability
25	measure there, whether or not it's two representatives

1	from different parties to participate in the duplication
2	process, or sign off on it, or however that works.
3	The second piece to that is if a ballot is
4	physically damaged in a race that doesn't include
5	rank-choice voting, do we issue a duplicate ballot. So
6	is it only when RCD is on the ballot that the voter has
7	that ability to get a second ballot, or is it only when
8	there's yeah, so it was only one RCD.
9	HEARING OFFICER PINO: Great. Thank you
10	for your comments. We appreciate that, and we will
11	certainly take all of that information back with us. We
12	appreciate your feedback.
13	And if you could make sure to sign in on
14	that particular section, we would appreciate it. Thank
15	you so much.
16	Sir, you wanted to speak to Section 8?
17	MR. PEARCE: Yes.
18	HEARING OFFICER PINO: If you could please
19	identify yourself again for purposes of the record?
20	MR. PEARCE: Yes, ma'am. Thank you again
21	for showing up. My name is Rusty Pearce, a citizen of
22	Doña Ana County, and my question or concern here is
23	about Section D of this section. It's in regards to the
24	return. If a ballot is returned because somebody, for
25	whatever reason, overvoted, undervoted, whatever it may

1	be, I'm concerned that they may not want to come back
2	and fill out a second ballot again.
3	As far as education on that goes, I know
4	you guys are planning on doing this it's the
5	Secretary of State's Office but on the ballot, my
6	concern is that we then vote for school board. Okay?
7	So you vote for mayor on top; you vote for your city
8	councilors. Those are all rank-choice voting. And then
9	prior or just below that, you will have other
10	elections that aren't using rank-choice voting.
11	I'm concerned if somebody finds a pattern
12	and realizes there's a pattern there, rank-choice voting
13	to begin with, and then they go to School Board, and
14	they think, "Okay, should I rank-choice vote these
15	people here?" I know there's not going to be a first,
16	second and third, but if they start filling out multiple
17	bubbles, I'm concerned with that.
18	So I would just like, when there is the
19	separation between the rank-choice voting and then the
20	other candidates, that there is very clear written, you
21	know, data that tells people, "You're about to switch
22	from rank-choice voting to a single vote.
23	I feel like the more returns we have, the
24	less votes that will be. I come down here already to
25	vote. Then if you get a return ballot, what's the

likelihood that you're going to stay again? Most
people, like me, I think will. But I think there a few
that might just say forget it and leave, and we don't
want that to happen.
HEARING OFFICER PINO: Thank you for those
comments. And if we again, I know I'm being
repetitive, but we need to make sure, for purposes of
the record, everybody's name gets on the sign-in sheet
for each section.
Anybody else for Section 8, Ballot?
Okay. We're going to move on, then, to
1.10.14, Section 9, Tabulation for Single Winner
Election. I do not have anyone signed in on the signup
sheet to give public comment on this section, but I
would ask, generally, to the audience: Is there anyone
who would like to come up and offer public comment on
Section 9?
Okay. There being none, we will move on to
the next section, 1.10.14, Section 10, Tabulation for
Multiple Winner Election. I do not have anyone on the
signup sheet to give public comment for Section 10, but
I would ask the audience: Is anyone in the audience
would you like to provide comment for Section 10?
Okay. There being none, we will move on to
the next section, 1.10.14, Section 11, Results for

1	Rank-Choice Voting. I do not have anyone signed up on
2	the sign-in sheet to give public comment for Section 11.
3	Is there anyone in the audience who would like to come
4	up and provide some public comment for Section 11?
5	Okay. There being none, we will move on to
6	Section 12, Top Two Runoff Election. I do not have
7	anyone signed in on the signup sheet to offer public
8	comment for Section 12. However, I would ask: Is there
9	anyone in the audience who would like to offer public
10	comment on Section 12?
11	Okay. There being none, we will move on to
12	Section 13, Severability Clause. I do not have anyone
13	on the signup sheet signed up to give comment on Section
14	13. But I would ask if anybody in the audience would
15	like to come up and give comment on Section 13,
16	Severability Clause?
17	Okay. Sir, just please come up and
18	identify yourself.
19	MR. WENDLER: Again, Charles Wendler,
20	resident of the county. It says, "If any part of this
21	rule is declared unconstitutional by a court." My
22	question is: Has this not already been reviewed for
23	that possibility? I mean, if it's found
24	unconstitutional, I think that that would have already
25	been done, verifying that it is constitutional. Okay?

1	I mean, otherwise, all of this is a lot of work for
2	it's moot. So that kind of just strikes me as rather
3	odd.
4	I understand it's a disclaimer, but I'm
5	saying, gee, you usually start in a venture kind of
6	looking at all the parameters and all the ifs and ands,
7	and so forth and so on. It just struck me as kind of
8	funny. I just want to share that, okay.
9	HEARING OFFICER PINO: Thank you for that
10	comment. And again, that is sort of a standard clause.
11	We certainly vet these rules in the drafting. But if
12	there is ever an event where that would happen, again,
13	we have that provision. And there's also State statute
14	that provides for that. Thank you for that comment.
15	Okay. So that is the we will move on to
16	our next rule that we are scheduled for public comment
17	on, which is the ballot question rule, 1.10.16. And we
18	will start with Sections 1 through 6, Section 1 being
19	Issuing Agency; Section 2, Scope; Section 3, Statutory
20	Authority; Section 4, Duration; Section 5, Effective
21	Date; and Section 6, Objective.
22	I do not have anyone scheduled on the
23	sign-in sheet to offer public comment for 1.10.16,
24	Sections 1 through 6, but would ask: Is there anyone in
25	the audience who would like to offer public comment on

1	any of these sections?
2	Okay. There being none, we will move on to
3	the next section. The next section, 1.10.16, Section 7,
4	Definitions. I have one person signed up, Dave Gallus;
5	is that right?
6	MR. GALLUS: Yes.
7	HEARING OFFICER PINO: If you would please
8	come forward and offer public comment on Section 7.
9	MR. GALLUS: Okay. Again, Dave Gallus.
10	Thank you for showing up. I read in Section B, and it
11	says "clear and unambiguous language, the purpose of the
12	ballot question without argument or prejudice."
13	So my point is that it's up to you folks to
14	decide what that language is going to be when you
15	condense it. I absolutely agree with you, that it has
16	to be condensed because it's hard to read it. They
17	don't even understand what they're reading, and they
18	probably don't even vote.
19	But I would think, locally, if you have any
20	influence over locally when we have a ballot question,
21	if we would have representatives from every party that's
22	represented in the election, Libertarian, Democrat and
23	Republican, if we could have those people assigned by
24	their party chairmanship, or whoever, to go over it and
25	just make sure that everybody agrees with what wording

1	is so that you know, intentionally or
2	unintentionally, it could be confusing to people,
3	biased, maybe. So if everybody would have a say in it,
4	then there wouldn't be any question. It was resolved,
5	okay?
6	HEARING OFFICER PINO: Thank you for that
7	feedback.
8	MR. GALLUS: Sure.
9	HEARING OFFICER PINO: Anyone else for
10	Section 7, Definitions?
11	Okay. We will move on to the next section,
12	1.10.16.8, Test of the Ballot Question. I do not have
13	anyone on the signup sheet to offer public comment on
14	Section 8. However, I would ask: Does anyone in the
15	audience is there anyone who would like to offer
16	public comment on Section 8?
17	Sir, please come forward and state your
18	name.
19	MR. PEARCE: Thank you again. My name is
20	Rusty Pearce, Doña Ana County citizen. My only concern
21	here, and I've seen some debate in the past on various
22	bills and ballot questions is the font size. It's
23	continuously they try to get it smaller and smaller
24	and smaller so that they can fit more and more on a
25	single page. And while I understand that that saves us

1	money, there are those of us that have difficulty in
2	reading that small of a print. So I'd ask that it at
3	least be 8 point or higher. I mean, really, most of us
4	can't read smaller than 8 point.
5	HEARING OFFICER PINO: Thank you so much.
6	And if you could please sign the signup sheet right
7	there? Thank you.
8	Anyone else for Section 8?
9	Okay. Then we'll move on to Section 9,
10	Ballot Position. I do not have anyone listed on the
11	signup sheet to offer public comment for Section 9. I
12	would ask: Is anyone in the audience here who would
13	like to offer comment for Section 9?
14	There being none, we will move on to the
15	next section, Section 10, Severability Clause. Again, I
16	do not have anyone listed to offer public comment.
17	Is there anyone in the audience who would
18	like to offer public comment on Section 10?
19	Thank you.
20	MR. WENDLER: My name is Charles Wendler.
21	I will echo my previous comment on this section here.
22	And again, I just find it dumbfounding that people don't
23	check the constitutionality of a question before you can
24	get to this point. Thank you.
25	HEARING OFFICER PINO: Thank you for that

1	feedback.
2	We are going to get our complete signup
3	sheet. Okay. Public comment on specific sections of
4	the rules has now concluded.
5	I will now call for a general public
6	comment on these rules. We have had a signup sheet up
7	at the front, and those indicating that, yes, they would
8	like to offer general comment, I will call you in order.
9	I'll ask that you please come up to the podium. And,
10	again, for purposes of the record, please identify
11	yourselves and any organization that you represent.
12	So the first person I have listed on the
13	signup sheet is Charles Wendler.
14	MR. WENDLER: I think I pretty well
15	expressed my opinions as we went down through the
16	different sections, okay? But thank you for the
17	opportunity. I appreciate you coming down and listening
18	to us. And I commend you again, if this has been
19	approved by the legislature previously, then you're just
20	simply carrying out their directives, we well know that,
21	you know, ideally, a lot of people like lots of things.
22	But when it comes to the implementation stage, that's a
23	different ball game completely. So I commend you for
24	carrying out what seems to be the status quo of our
25	legislature. Okay?

1	So I guess the real thing is to make sure
2	that we vote 2020 for the right people to do these
3	things correctly to begin with, right? We can agree on
4	all that? Thank you very much. I appreciate it.
5	HEARING OFFICER PINO: Thank you so much
6	for making the time to be here. We appreciate it.
7	Okay. The next person that I have listed
8	who would like to provide general public comment, Dave
9	Gallus. If you would please come forward.
10	MR. GALLUS: Dave Gallus again. Thanks
11	again. Is it possible to get the latest election
12	handbook? It seems to be hard to get ahold of them.
13	MS. TOULOUSE OLIVER: We have a whole box
14	here, yes.
15	MR. GALLUS: Great. Thank you very much
16	for being here.
17	HEARING OFFICER PINO: Pretty well stocked.
18	Okay. The last person I have listed on the
19	signup sheet for general comment is Rusty Pearce?
20	MR. PEARCE: Thank you. Again, my name is
21	Rusty Pearce. There might be one more person on that
22	list, toward the top, but I might have misspoke.
23	My concern I know this was forced on
24	you-all. You're doing your best to education the
25	people. I would just like to express my concern that,

1	again, I think we need more time. We needed more time
2	for education. I notice that's one of the as a
3	campaign manager, that's one of the biggest things I'm
4	doing right now is educating people.
5	I also think it would be rather inspiring
6	to have the people who voted on this actually here at
7	the meeting today. We have a City Council who voted on
8	this and not one of them are present. I think it would
9	inspire voters to use this new election if they were
10	actually here and promoting this themselves. It's
11	unfortunate that many of our city government and our
12	elected leaders aren't the ones that are here, asking
13	the questions because I know that they have them.
14	So education, for one, thank you for doing
15	that. I said where I want that education at in the
16	previous section, so I won't do that again.
17	I am in favor of this rank-choice voting.
18	But without the proper education, I think it's going to
19	hurt us in the first, maybe even second time around
20	until we get everybody used to it.
21	I just wish there had been more thought
22	when the legislatures had wrote this to giving education
23	time. We saw how this went in Santa Fe, and there were
24	a number of candidates that were there that were
25	disappointed in the education in Santa Fe. So that's,

1	again, why I'm trying to do it here. But it's been
2	shown as a problem, so I just don't want it to be again.
3	CHAIRWOMAN PINO: Thank you for your
4	comments, and thank you for being here.
5	And, actually, I have another person on our
6	list, and I apologize for speaking over you. Gina
7	Ortega? Thank you, Ms. Ortega. If you could just
8	again
9	MS. MONTOYA ORTEGA: Eugenia Montoya
10	Ortega, Gina. I basically would just like to reiterate
11	everything everybody said. Obviously, they are great
12	concerns. And once again, my concern was that the
13	elected officials had decided to vote on this, and none
14	of them were here, present, to try to educate themselves
15	further. I'm glad they understand this very, very
16	clearly.
17	Also, education would have been great. I
18	wish just like everything else, I guess somebody has
19	to be the victim or the guinea pig for something to
20	happen. I'm hoping that this turns out, and that's for
21	all the people I know, that this statute hopefully gets
22	a greater amount of people to come out, and I think
23	that's great.
24	And last, but not least, as a person that
25	is a candidate, and I am concerned of wasteful taxpayer
1	dollars, to know that this will help prevent a runoff,
----	--
2	which we found out. Thanks to Amanda, that her and
3	Lindsey, the copy that we had, but the last municipal
4	election cost us, our taxpayers, \$80,000. What can we
5	do with \$80,000? What could we do for our city with
6	\$80,000?
7	So once again, thank you to Amanda,
8	Lindsey, all of you, and everyone that actually came
9	out, to give our input. It's very sad that we couldn't
10	have more people here, because I'm sure there's a lot of
11	other great questions that we need to hear, and
12	hopefully make this the best election that we can have.
13	Thank you.
14	HEARING OFFICER PINO: Ms. Ortega, thank
15	you for taking time to be here.
16	Now, is anyone else in the audience who
17	hasn't spoken who would like the opportunity to provide
18	comment?
19	Sue, come on up. If you could just
20	introduce yourself for the record, and any organization.
21	MS. BUTTERFIELD: Sue Butterfield, Chairman
22	of the Republican Party, Doña Ana County. I just
23	noticed that you said there was something in the paper
24	from Santa Fe and Albuquerque back at one of the
25	things I don't know what information it was, but we

1	in Doña Ana County, we don't get any information. We're
2	left out. We would appreciate more information.
3	I appreciate you-all coming and everything,
4	but I just want you to be aware we don't get the
5	information that's in Albuquerque and Santa Fe, and we
6	would appreciate the information. Thank you.
7	HEARING OFFICER PINO: I appreciate that
8	comment. And just by way of background, again, we did
9	follow the rules and issue all of the public notices.
10	In addition to that, our office issued a
11	press release announcing that, and there were papers in
12	Albuquerque and in Santa Fe who wrote articles. So
13	those are the exhibits that we're referring to, and
14	we're happy to allow you to inspect those. But we have
15	also made all the notices and material available on the
16	website as well. So I apologize if you felt like, you
17	know, again, there could have been more information.
18	Okay. So, sir, you have some additional?
19	MR. WENDLER: Thank you for allowing me to
20	speak again, Madam Hearing Officer
21	HEARING OFFICER PINO: And just for
22	purposes of the record, I apologize, but I'm going to
23	have to ask you to introduce yourself.
24	MR. WENDLER: Charles Wendler. Anyway, I
25	was sitting here, in summary and everything, I couldn't

1	help it, but some things just popped in my mind. You
2	can't stop about education. We hear a lot about that,
3	particularly since New Mexico is what, 50th out of 50 in
4	education? We have a pending lawsuit that we're trying
5	to satisfy about the inequities in our educational
б	system, and here we're being presented with this change
7	in our voting procedure with this time frame that I've
8	already addressed.
9	I would just like to say if the leaders
10	and don't get me wrong. I'm not trying to be overly
11	critical or anything, but I'm just saying modeling is
12	the best teacher. If our leaders were to model this
13	thing about education properly, giving people enough
14	time to digest this, and all of us to implement it, it
15	would go a long way in modeling a proper approach to
16	education for our whole state population, folks. It
17	gist befuddles me, again, you know, the hypocrisy that I
18	see and the lack of true modeling, which is the best
19	teacher of all. Thank you very much.
20	HEARING OFFICER PINO: Thank you.
21	Anyone else in the audience?
22	MS. LOPEZ-ASKIN: Good afternoon. My name
23	is Amanda Lopez-Askin. I am very proud and happy to be
24	the Doña Ana County Clerk. Thank you for having this at
25	our beautiful facility. We appreciate you-all coming

1	from way up north.
2	So my general comments are thank you very
3	much for being here. I'm going to echo something that
4	our Madam Secretary said yesterday connected to her
5	office, and I'm going to say that about our office. So
6	Madam Secretary, in her hearing yesterday in Albuquerque
7	said, "This is your Secretary of State's office," and so
8	I want to definitely give that same message connected to
9	the County Clerk's Office.
10	I'm very fortunate to work with many of
11	these people that came out to talk with you. Chuck
12	Wendler, specifically, is our new chair of our Election
13	Advisory Council and is already very active. So he is
14	going to be one of our first lines of education, because
15	he's going to be talking about this out in the
16	community. He's very connected to the groups, as is
17	Mr. Gallus, as is Ms. Ortega.
18	I want to thank them for their comments,
19	because they're definitely part of our office. I really
20	very much believe that. If I may offer some information
21	connected to rank-choice voting and some of the
22	education. So we have been working closely with the
23	City of Las Cruces since the spring, as well
24	specifically, our Communications Department, the public
25	information officer, because we want the same thing. We

1	want voters to walk into a voting booth and know how to
2	vote in terms of the process.
3	So in that well, in talking to media
4	experts, not just in Las Cruces but in Santa Fe, who, as
5	you know, they implemented this the previous local
6	election. There were some things that we could learn
7	from. And one of the things that we do know
8	specifically is that general education, handed to media,
9	about two months is the timeline in which media experts
10	have said to us people start paying attention. Now, I
11	agree it's never too soon, and there's no such thing as
12	too much information.
13	So what I would hope is our concerned
14	citizens and voters here work with us collaboratively.
15	We have, I would say, five or six community meetings
16	scheduled already, including the League of Women Voters
17	Interagency Council, the Chamber of Commerce is doing a
18	comprehensive series of meetings connected to offering
19	voters information on rank-choice.
20	Additionally, if there's an organization
21	you would like us to present to anywhere, we will be
22	there. We'd be happy to offer that information and
23	education. I'd also like to encourage anybody listening
24	to head to rank-choice sorry,
25	lascrucesrankchoice.com. They've created their own

Public Comment and Rule Hearing July 31, 2019

1	website, and the media campaign is literally starting.
2	We do have some sample we're calling them mock
3	ballots, and they have some caricatures connected to how
4	the ballot is, and those are over here on my left. So
5	please take those.
6	Also, please note that everybody who
7	receives a utility bill from the City of Las Cruces will
8	be receiving that in our insert on the two months prior
9	to. We're also going to be going to all of the
10	retirement homes and people who don't get individual
11	bills and offering those as well. They're going to be
12	sending an electronic copy to those who get their bills
13	electronically. And any kind of media, whether that's
14	print, radio, television, we're open to doing whatever
15	and wherever we need to do to get information to the
16	City of Las Cruces. And just to underscore the idea
17	that only those who live in the City of Las Cruces will
18	receive that specific ballot, so we're really focusing
19	on those.
20	I'm available at any given time, pretty
21	much, because I'm here quite a bit answering everybody's
22	questions. Again, thank you to those who participated
23	today. They are literally part of our office, and we
24	see them quite office. So I'm glad they gave their
25	input today. Again, thank you-all.

N/A	
Office of the New Mexico Secretary of State	

1	HEARING OFFICER PINO: Thank you so much
2	for your comments.
3	Okay. Has everyone present signed the
4	attendance sheet, along with their mailing address?
5	No? Okay. If we can please have you come
6	forward and sign the attendance sheet, because we're
7	about to offer that in as part of the record for all
8	those that were in attendance.
9	That doesn't mean you have to speak. It
10	just we have to keep a record of everyone in
11	attendance, so thank you so much.
12	MR. ALSHOUSE: May I say something real
13	quick, ma'am?
14	HEARING OFFICER PINO: Sure. Come forward.
15	If you could please identify yourself and any
16	organization you're representing, or yourself.
17	MR. ALSHOUSE: My name is Dennis Alshouse.
18	I'm from the South Valley, and I've been around the
19	North Valley. I'm all over the place here.
20	I wondered if there would be if the
21	Secretary of State would have open comments available,
22	the same as it is right now. We just barely got the
23	information paper and everything.
24	HEARING OFFICER PINO: This is the general
25	comment period. We haven't closed that. So if you

1	would like to provide some general comment on either of
2	the rules scheduled for hearing today, we would accept
3	that.
4	MR. ALSHOUSE: We just barely got the rules
5	when we came in the door to make a general comment. I
6	haven't had time to study the rules that have been
7	brought up by the people here.
8	We wish to have time to study the rules and
9	then make a public comment to the Secretary of State
10	later on. Would that opportunity be available later on?
11	HEARING OFFICER PINO: The period for
12	public comments does end by the end of the day. Is that
13	correct, Dylan?
14	So until the end of the day, we would still
15	accept your public comment, if you would like to submit
16	that in writing to our office?
17	MS. TOULOUSE OLIVER: Sir, if I may. Let
18	me clarify something. The way the State Administrative
19	Rules Act sets it out is that when we publish the
20	proposed rule, which was back in June, June 25th, then
21	we make it available. We put it in the State Register
22	and on the website. That opens up a one-month period
23	for public comment, and the hearings are the last piece
24	of that.
25	So while I really regret that you weren't

1	able to look at the rule until you came in today, you
2	can send us comment any time on anything you want. We
3	would gladly receive it. But for us to include it in
4	the record, we would have to receive it by the end of
5	today, if that makes sense.
6	MR. ALSHOUSE: Okay.
7	SECRETARY TOULOUSE OLIVER: Thank you.
8	HEARING OFFICER PINO: Thank you, sir.
9	And if we could, again, just have you sign
10	the signup sheet.
11	And also, Dylan, I believe the one for
12	general comment.
13	MR. LANGE: All right.
14	HEARING OFFICER PINO: Sir, if you could
15	please identify yourself?
16	MR. SMITH: Sure. My name is Timothy
17	Smith. I'm a resident. I just have a simple question
18	for Madam Secretary.
19	Can you explain in more detail exactly what
20	is meant in more detail by 1.10.14.9D?
21	HEARING OFFICER PINO: You know, again, I
22	sincerely apologize. As the Secretary mentioned at the
23	beginning of these proceedings, once we go on the formal
24	record as part of the State Rules Act in our procedure
25	that we're following we're really here to accept

1	public comment rather than it being an open forum where
2	we're answering questions.
3	If you would like some additional
4	information about that particular section, we're happy
5	to I can get your contact information and
6	MR. SMITH: Well, I'll just say that I
7	think it's vague. Because I don't think it's clear
8	enough to exactly what it means that they vote the
9	now limited candidate the vote for now limited
10	candidates can be transferred to the next ranking
11	candidate. I don't understand exactly what that means.
12	Does that mean on my ballot, or does that
13	mean on someone else's ballot? How does that work?
14	HEARING OFFICER PINO: That's a very good
15	comment, and
16	MR. SMITH: It needs to be more clarified.
17	HEARING OFFICER PINO: Thank you. We will
18	definitely consider that. Thank you for that.
19	All right. So we have Exhibit 17, the
20	sign-in sheet?
21	MR. LANGE: Yes, Madam Hearing Officer, I
22	move to include Exhibit 17 into the record, which is
23	today's attendance sheet for both general comment and
24	the specific sections for each part of the rule.
25	HEARING OFFICER PINO: Okay. Does anyone

1	in the audience have any questions about the attendance
2	sheet, or would like to inspect that at this time?
3	Okay. If not, I will accept Exhibit 17 as
4	part of the record.
5	And now I would like to go over and just
6	the remainder of the process and provide some
7	information for everyone in attendance.
8	The data, arguments and testimony submitted
9	during this rule hearing will be duly considered by the
10	Secretary of State. It is important to note that there
11	will be actually, this is our last one. We're done
12	with our public hearings. Okay. So all the exhibits
13	from these public comment hearings, again, have been
14	incorporated into the final rulemaking record, in
15	accordance with the State Rules Act.
16	Any rules adopted by the Secretary of State
17	will be filed at the State Records and Archives Center,
18	and accordance with the State Rules Act and New Mexico
19	Register publication deadlines. Any rules or amendments
20	not adopted may be postponed for future discussion at an
21	indefinite time in the future, or may be postponed
22	indefinitely.
23	I'd like to thank all the members of the
24	public present for their participation. And certainly,
25	again, your time in attending today.

1	So let the record reflect that this hearing
2	was adjourned at 2:16 PM on July 31st, 2019.
3	Thank you all.
4	MS. TOULOUSE OLIVER: As a closing remark,
5	I want to thank you all for being here as well. Thank
6	you.
7	[Proceedings concluded at 2:18 PM]
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N/A Office of the New Mexico Secretary of State Public Comment and Rule Hearing July 31, 2019

1	STATE OF NEW MEXICO COUNTY OF BERNALILLO
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6	CERTIFICATE OF COURT REPORTER
7	
8	I, DEBRA ANN FRIETZE, New Mexico Certified
9	Court Reporter No. 251, do hereby certify that I
10	reported the foregoing proceedings in stenographic
11	shorthand and that the foregoing pages are a true and
12	correct transcript of those proceedings that were
13	reduced to printed form by me to the best of my ability.
14	I FURTHER CERTIFY that the Reporter's
15	Record of the proceedings truly and accurately reflect
16	the exhibits, if any, offered by the respective parties.
17	I FURTHER CERTIFY that I am neither
18	employed by nor related to any of the parties or
19	attorneys in this case and that I have no interest in
20	the final disposition of this case.
21	
22	
23	DEBRA ANN FRIETZE.
24	Certified Court Reporter New Mexico CCR No. 251 Date of CCR Expiration: 12/31/2019
25	
I	Duccin Doporting, LLC